





Mandera County Government

# MANDERA COUNTY GOVERNMENT BUDGET FOR 2021/2022

**APRIL 2021** 



# **REPUBLIC OF KENYA**



MANDERA COUNTY GOVERNMENT P. O BOX 13 -70300 MANDERA

# MANDERA COUNTY GOVERNMENT BUDGET FOR 2021/2022

**APRIL 2021** 

#### FOREWORD

The 2021/2022 Financial Year budget marks the Fourth Financial Year in the Second Government of the devolved system of Governance in Kenya and in particular Madera County. the county has continued to build the successes of the previous five years.

The FY 2021/2022 Programme Based Budget is the fourth in a series of annual budgets to be prepared by the county government to implement the CIDP 2018/2022. The document has been prepared in compliance with the Constitution of Kenya 2010, County Government Act 2012 and the Public Finance Management Act 2012. It draws content from the ward public fora held across the county, Annual Development Plan (ADP)-2021/2022 and Fiscal Strategy Paper (FSP)-2021 prepared by the County Executive and to be adopted by the County Assembly.

The 2021/2022 financial year budget has been prepared under a difficult circumstances and uncertainties. We are emerging from a devastating drought, recovering from impacts of desert locust invasion and still exposed to the security threats presented by Al Shabaab terror group which disrupted travel and overall peace and security of our beloved people. Over and above these challenges, the global pandemic of Corona Virus worsened the situation and compounded our problems pushing up the cost of travel and prices of food with lock down of travel into and out of Mandera. Later, cessation of movement into and out of Nairobi made the prices of food and goods expensive resulting in loss of revenue streams for the county and general food insecurity.

The Conditional Grants are awaiting the completion of the pending legal framework, and an Act of parliament which will provide for the allocation of conditional grants to county governments for the financial year 2021/2022. It is also the 1<sup>st</sup> financial year the CARB has taken into account the Approved third basis for Revenue Allocation among county governments pursuant to Article 217 of the Constitution and the Conversion of some conditional grants to equitable share, i.e. Level -5, RMLF, User fees foregone and village Polytechnics allocations.

Until the County Governments Grants Bill, 2021 is passed, our budget revenue is financed by Equitable share of revenue and the on-source revenue (Local Revenue Collections) as the counties are short of the conditional grants but as soon as all the County Governments Grants Bill is Passed by Parliament, the budget will be re-aligned with actual numbers.

Against this background, the resource allocations in the estimates have followed a similar trend with the past across all the ministries and spending units. Significant resources have been allocated for on-going projects as well as allocations for new programs. Our allocation for recurrent and development in this estimate stands at 65% to 35% respectively. We will assign considerable funds to roads because of the poor state in which they are in. Another big spend

will be on drilling of water bore holes and desilting of existing dams to increase access to safe and clean water for our people and livestock and to cushion them against adverse effects of climate change.

To implement the priorities mentioned above, the county will spend Kshs **11,450,420,390** consisting **of Kshs.11, 190,382,598** Equitable Share; Own Source Revenue, **Kshs. 200,000,000** Conditional Grants **Kshs 00.00**.

In conclusion, I call upon all the stakeholders to play their part in the implementation of this budget so as to improve the living standards of the people of Mandera. The Executive of Mandera County government is committed to providing an enabling environment for effective and efficient service delivery.

#### Sulekha Hulbale Harun

County Executive Committee Member-Finance, Economic Planning and ICT

#### ACKNOWLEDGEMENT

The preparation of this budget benefitted from the inputs of a cross section of Mandera County stakeholders. My gratitude goes to H.E. the Governor and the entire County Executive Committee for providing strategic leadership in the preparation of this budget. Further, I wish to thank Chief Officers for ensuring submission of departmental inputs that informed the preparation of this document. The civil society and members of the public who provided valuable inputs during public participation, the members of County Economic and Budget Forum whose contributions enriched this budget are also acknowledged. A select team from the county government spent a significant amount of time fine tuning inputs from various sources to result into this budget. We are grateful for their efforts and professional guidance, commitment and dedication that led to successful preparation of this budget. We sincerely appreciate those efforts and do not take them for granted.

# Alinur Mohamed Chief Officer, Accounting and Financial Services.

Duuget estin	mate for Financial Year 2021/2022	
Revenues		2021/2022 Estimate
		Kshs
Own Source Revenue		
	Total Own Source Revenue	200,037,792
	Unutilized Exchequer from 2020/2021 FY	60,000,000
Allocation from National Government	Equitable Share	11,190,382,598
	Total Equitable Share	11,190,382,598
	TOTAL REVENUE	11,450,420,390
Recurrent Expenditure		
Executive		6,586,869,064
	Personnel emoluments and other related cost	3,022,115,302
	Other Operation and Maintenance cost	3,564,753,762
Assembly		859,434,897
	Employee Cost	507,066,589
	Other Operation and Maintenance cost	352,368,308
Total Recurrent		7,446,303,961
Executive		3,948,599,029

# **OVERALL BUDGET OVERVIEW Budget estimate for Financial Year 2021/2022**

	Capital Estimate	3,948,599,029
Assembly		55,517,400
	Capital Estimate	55,517,400
Total Development Expenditure		4,004,116,429
	TOTAL EXPENDITURE	11,450,420,390

# GENERAL SUMMARY

The 2021/2022 budget has been prepared strongly guided by PFM Act 2012, County Fiscal Strategy Paper 2020, Annual Development Plan 2018 and County Integrated Development Plan (CIDP).

# **Revenue Estimates**

The total revenue estimates for financial year 2021/2022 is expected to be KShs **11,450,420,390**. These estimates will be funded by revenue composed of revenue sources including equitable shareable revenue, own revenues, Like many years in the past, we are unlikely to fully utilize the allocations for 2020/2021 financial year due to the delay in the release of funds by National Treasury. Any unspent balance will be brought into the budget as soon as the numbers get clearer in the coming months of May and June.

The table below summarizes the various revenue sources for the coming financial year. Table 2: Revenue budget Summary

Revenues		Actual 2020/2021	2021/2022 Estimate
		Kshs	Kshs
Own Source Revenue		179,287,568	200,037,792
Exchequer balance brought forward from 2018/19 fiscal year		2,480,742,100	60,000,000
Allocation from National Government	Equitable share of Revenue	10,142,200,000	11,190,382,598
Conditional Grant from	Road Maintenance Fuel Levy (Conditional Grant)	267,035,293	000
National Government	Foregone user fees in Health Facilities in	25,474,920	000

#### **Budget Estimate for FY 2019/2020**

	rural Area		
	(Conditional Grant)		
	Development of youth		
	Polytechnics	31,240,000	000
	World Bank/Japan		
	Funding for Health		
	sector - Transforming		
	Health care -	100 000 000	000
	Universal Health	100,000,000	000
	Danida Funding for		
	Health sector -		
	Transforming Health		
<b>Conditional Grants from</b>	care - Universal	32,653,125	000
<b>Development Partners</b>	Health		
-	Kenya Devolution		
	Support Program	-	000
	Kenya Devolution		
	Support Program	58,673,488	000
	Kenya Urban		
	Development Support	175,819,500	000
	Program	175,819,500	000
	Kenya Urban		
	Institutional grant		000
	Kenya Climate smart		
	Agriculture Project	150,000,000	0000
	(NEDI)	150,000,000	0000
	Agricultural Sector		
	Development Support		
	Program (ASDSP)	37,000,000	000
	TOTAL		
	REVENUE	13,680,125,994	11,450,420,390

The table below indicates the percentage of revenue expected from various sources

# **Revenue Summary by Percentage**

Revenues		2019/2020 Estimate	Percentage (%)
Revenue Sources		Kshs	Percentage
Own Source			
Revenue		200,000,000	2%
Allocation from			
National	Equitable share of		
Government	Revenue	11,190,382,598	98%
	TOTAL		
	REVENUE	11,398,682,168	100%

As indicated above, the bulk of our funding is expected to come from Exchequer releases inform of equitable shareable revenue. This constitutes about 98%. Own source Revenue making up the remaining 2%. Contribution by development partners inform of conditional grant is not included as the Counties Grant Bill is pending.

#### **Own Revenue Estimates for Financial Year 2019/2020**

#### MANDERA COUNTY GOVERNMENT BUDGET ESTIMATES FOR FY 2021/2022 Appendix 2

Appendix 2					
Reven	ue Projections				
Revenue Sources	Sub-Revenue Source	2019/20 FY Revenue Perf - Actual	2020/2021 Approved	2021/2022 Estimates	2022/2023 Estimates
Income from Local	Sub-Revenue Source	Actual	Approveu	Estimates	Esumates
Revenue Collections					
Ministry of Lands	Land rents	33,999,995	47,399,995	47,399,995	52,139,001
and urban Planning	Plot Tranfers/Sub- Divisions/Application Fees	11,795,148	27,692,722	27,692,722	30,461,001
	Sub Total	45,795,143	75,092,717	75,092,717	82,600,002
Ministry Trade,	Miraa Movements	6,843,700	7,263,768	7,263,768	7,990,000
Industrializations	single Business Permit	12,043,890	23,084,457	23,084,457	25,084,457
and Co-operatives	Markets stalls	3,700,870	6,257,201	6,257,201	6,257,201
	Market Gates	308,250	734,936	734,936	808,000
	Market Shades	1,075,480	3,536,802	3,536,802	3,890,000
	Buspark/Taxis	725,469	1,150,000	1,150,000	1,265,000
	Income from Quaries	611,840	805,000	805,000	885,001
	Building plan	_	-	-	-
	Barriers	5,809,701	8,317,387	8,317,387	9,149,000
	Sub Total	31,119,200	51,149,551	51,149,551	55,328,659
Ministry of	Livestock Markets	2,395,975	4,180,908	4,180,908	4,598,001
Livestock and Agriculture	Livestock Movement	4,931,720	7,885,796	7,885,796	8,674,000
Agriculture	Slaughter fees and Charges	6,771,711	9,716,214	9,716,214	10,687,001
	Produce Cess	411,624	635,704	635,704	699,000
	Agriculture Mechanization/Hire of Equipments	623,000	1,380,000	1,380,000	1,518,000
	Sub Total	15,134,030	23,798,623	23,798,623	26,176,002
County Treasury	Income from Sale of Tenders documents	689,500	837,765	837,765	921,001
	Rental income	-	-	-	-
	Tender	3,283,888	5,448,082	5,448,082	5,992,001
	Sub Total	3,973,388	6,285,847	6,285,847	6,913,001
Ministry of Health	Public Health	1,635,770	3,900,150	3,900,150	4,057,716
Services	Hospital collection	21,577,484	30,892,981	30,892,981	26,939,057

		23,213,254	34,793,131	34,793,131	30,996,773
Ministry of Water and Irrigation	Income from Water Management	5,809,701	8,917,923	8,917,923	8,237,807
	Sub Total	5,809,701	8,917,923	8,917,923	8,237,807
	Grand Total	125,044,716	200,037,792	200,037,792	225,403,053

Over the years, our Own Source Revenue performances have consistently been below target. While Kshs200,037,792 (two hundred million thirty seven thousand seven hundred ninety two) estimates for 2021/2022 financial year is a reasonable estimate and achievable, despite the fact that there are a lot of challenges facing the revenue collection.

The table below summarizes the local revenue performance for first 9 months of the 2020/2021 financial year.

Revenue Sources	Sub-Revenue Source	2020/2021 Approved	Collection As at 31st March 2021 FY 2020/21	Percentage performance
Income from Local Revenue Collections				
Ministry of Lands and urban Planning	Land rents	47,399,995	24,804,000	52%
	Plot Tranfers/Sub- Divisions/Application Fees	27,692,722	10,717,900	39%
	Sub Total	75,092,717	35,521,900	47%
Ministry Trade,	Miraa Movements	7,263,768	9,322,910	128%
Industrializations and Co-	Single Business Permit	23,084,457	11,169,110	48%
operatives	Markets stalls	6,257,201	5,260,557	84%
1	Market Gates	734,936	158,800	22%
	Market Shades	3,536,802	1,137,100	32%
	Buspark/Taxis/Parking	1,150,000	849,735	74%
	Income from Quaries/Natural Resources	805,000	582,429	72%
	Building plan	-	883,800	100%
	Barriers	8,317,387	3,647,349	44%
	Sub Total	51,149,551	33,011,790	65%
Ministry of Livestock and	Livestock Market Auction	4,180,908	3,133,590	75%
Agriculture	Livestock Movement	7,885,796	3,359,647	43%
	Slaughter fees and Charges	9,716,214	4,733,130	49%
	Produce Cess	635,704	1,044,913	164%
	Agriculture Mechanization/Hire of Equipment	1,380,000	294,000	21%
	Sub Total	23,798,623	12,565,280	53%

Own Revenue Performance for the 9 months to March of 2020/2021FY

County Treasury	Income from Sale of Tenders			
	documents	837,765	-	0%
	Rental income	-	915,150	100%
	Tender	5,448,082	-	0%
	Sub Total	6,285,847	915,150	15%
Ministry of	Public Health	3,900,150	1,439,558	37%
Health Services	Hospital collection	30,892,981	22,268,897	72%
	Sub Total	34,793,131	23,708,455	68%
Ministry of				
Water and	Income from Water Management	8,917,923	2,422,150	27%
irrigations	Sub Total	8,917,923	2,422,150	27%
	Grand Total	200,037,792	108,144,725	54%

In the 2019/2020 financial year, our full financial year collection was Kshs 124 million. From the point of comparison, the revenue collection is improving however, Various factors are responsible for this missed target including; Insecurity, closure of quarries, Manual revenue collection systems that give rise to revenue leakages, poor staffing levels, poor support from other departments, high level of poverty in the county, resistance by the general public and weak enforcement mechanisms. Currently, revenue is being collected at Ministerial level. We intend to re-centralize the revenue collection, automate many of the collection processes, recruit more staff, retrain the staff and build their capacity, sensitize the public on revenue collection and undertaken more public participation during the drafting of the Finance Bill to reduce resistance, lobby for the reopening of the quarries and expand the revenue base by exploring more revenue sources. We will lobby the National Government to formally open the Kenya Somali border which has been closed since 2014. This will be a major revenue booster for Mandera County and will likely open up business opportunities for our youth and women. Accordingly, we believe the above Kshs200 million targets for 2021/2022 is achievable.

#### **Expenditure Estimates**

The total expenditure estimates for Financial Year 2019/2020 is Kshs **11,450,420,390**. These includes both recurrent and development which is explained in the subsequent paragraphs.

#### a) Recurrent Expenditure Kshs 7,446,303,961

Recurrent budget consists of Personnel cost as well as Operation & Maintenance costs. Kshs 6,586,869,064 is allocated to Executive while Kshs 859,434,897 is allocated to the County Assembly. Out of the total recurrent estimates for the executive above, the projected employee cost is **Kshs3,529,181,891** which is 47% of the total recurrent expenditure and 31% of the total

budget estimates. Other recurrent expenditure including operation and maintenance amounts to Kshs 3,917,122,070 translating to 34% of the total budget. Together, the recurrent expenditure makes up 65% of the total budget while the development stands at 35%. This includes the County Assembly budget. The recurrent expenditure for the Assembly is 8% of the total budget making the Executive 57%.

Our recurrent expenditure has for the first time exceeded our development expenditure due to the fact that the government departments have really increased in number including four semiautonomous entities Mandera Municipality, Elwak Municipality, Mandera Water and Sewerage Company-MANDWASCO and Elwak Water and Sewerage Company. And an increase in spending units within the County Government as we institutionalize devolution.. The total estimate for the Assembly is Kshs 507,066,589 for personnel and personnel related cost while Kshs 352,368,308 has been allocated for operations and maintenance. Together, this represents 7% of the total budget.

In 2021/2022 financial year, following the impact of corona pandemic, many bread winners for families lost their jobs and livelihoods. The delayed and depressed rains and prolonged drought, and cushion our people from hunger the relief food amount allocated is KShs220 Million to support vulnerable families with food rations across the 30 wards of the County.

#### **Development Expenditure - Kshs 4,004,116,429**

The total development Expenditure estimates is Kshs 4,004,116,429 compared to last financial year which was Kshs **5,621,866,228** including the brought forward for the previous finance year. This will adjust upwards when the brought forward numbers and conditional grants are incorporated. This translates to 35% of the total expenditure estimates.

#### In summary Budget 2021/2022:

We have prepared a budget that adheres to fiscal responsibilities principle as per the PFMA of

- 2012. These fiscal responsibilities include:
- i. Provides a balanced budget that aims at achieving an economically vibrant county that is geared towards achieving the;

#### **County Vision:**

Regionally competitive and self- reliant county

#### **County Mission:**

Strategically position ourselves as a county guided by innovative competitiveness in order to achieve progressive, wealthy, healthy, cohesive and secure county

- ii. Over the medium term, a minimum of 30% of the county budget shall be allocated to development expenditure. Mandera County Government has consistently allocated way above this statutory limit to its development programs over the last eight years. The County Government is committed to spending more on the development expenditure in its second term in line with our strategic Plan for 2018 to 2022. Our estimate in this budget is 35% which is compliant with this guideline.
- iii. The County Government's expenditure on wages and benefits for public officers shall not exceed 35% of the County Government revenue as prescribed by the regulations. In 2021/2022 financial year, our wage bill and other personnel benefit stands at 31% of our total budget and 47% of our recurrent expenditure. This makes Mandera County Government personnel cost to be one of the lowest in the country.

# **Resources** Allocations by Ministries

SUMMARY OF BUDGET ESTIMATES					
FOR FY 2021/2022 Departments	Total Departmental Allocation 2020/2021	2021/2022 Fin	ancial Year Bud	get Estimates	
		Recurrent Expenditure	Development Expenditure	Total Departmental Allocation 2020/2021	%
Ministry of Agriculture Livestock and Fisheries	1,098,923,122	218,026,878	75,911,180	293,938,058	3%
Ministry of Education, Culture and Sports	642,467,888	431,197,506	231,541,996	662,739,502	6%
Ministry of Gender, Youth and Social Service	207,638,978	65,501,782	117,000,000	182,501,782	2%
Ministry of Finance	636,753,203	590,539,860	409,300,000	999,839,860	9%
Ministry of Health Services	2,781,082,213	1,935,050,834	462,700,394	2,397,751,228	21%
Ministry of Trade, Investments Industrializations and	151 225 021	40 000 504	22.045.226	00.040.040	10/
Cooperative Development County Assembly	151,327,021 977,053,564	<u>48,998,504</u> 859,434,897	33,045,336 55,517,400	82,043,840 914,952,297	1% 8%
Lands, Housing and Physical Planning	653,474,004	423,865,439	24,500,000	448,365,439	4%
Office of the Governor and Deputy Governor	466,713,498	485,711,083	-	485,711,083	4%
County Public Service Board	82,079,319	74,762,495	50,000,000	124,762,495	1%
Ministry of Public Service, Management and Devolved Unit	1,537,120,403	1,567,122,997	46,013,187	1,613,136,184	14%
Public Works Roads and Transport	1,437,399,370	136,244,873	1,247,034,429	1,383,279,301	12%
Ministry of Water, Environment and Natural Resources	2,539,328,264	609,846,813	1,251,552,506	1,861,399,319	16%
GRAND TOTAL	13,211,360,847	7,446,303,961	4,004,116,429	11,450,420,390	
		65%	35%	100%	100%

Summary of Expend	iture by Economic	classifications		
	Approved 2018/2019	2019/2020	2020/2021	2021/2022
Recurrent	2010/2017	2013/2020		
Expenditure	6,633,042,110	6,542,999,788	6,804,719,779	7,446,303,961
Compensation to				
employees	2,494,113,489	2,881,956,205	2,997,234,453	3,529,181,891
Use of Goods and				
Services	4,138,928,621	3,661,043,583	3,807,485,326	3,917,122,070
Capital				
Expenditure	7,076,915,298	4,855,682,380	5,049,909,675	4,004,116,429
Acquisition of non -				
financial Assets	7,076,915,298	4,855,682,380	5,049,909,675	4,004,116,429
Total Expenditure	13,709,957,408	11,398,682,168	11,854,629,455	11,450,420,390

# PERFORMANCE OVER VIEW BY MINISTRIES AND MAJOR PROGRAMS FOR 2019/2020

# 1. Ministry of Agriculture, livestock, fisheries and Irrigation

For years, Mandera County has been profiled as a vast wasteland plagued by drought and famine. But that stereotype of an arid land and agriculturally deficient region has been debunked...in a record time of less than five years.

The county has transformed into an oasis of abundance. "We have turned drought-threatened arid lands into high-impact green farms using irrigation along rivers and water pans to produce food."

The Executive spearheaded a lifestyle change in the region that saw many pastoralists successful adopting small-scale farming, besides increasing the acreage under crop production. Currently, more than 4,600ha of land has been set aside for irrigation farming.

We have reclaimed an arid land and turned it into a productive farmland. The many lush green farms with a variety of crops, ranging from maize, vegetables and fruits in the county have ensured food security and generated income for locals,

To achieve this historic milestone, the County Government allocated substantial amounts in its annual budgets for agricultural development and to revitalise the sector.

Today, vast tracts of land that were initially populated by shrubs are producing food crops targeting the export market. As a matter of fact, watermelons from Mandera are in such high demand and could indeed be the sweetest on the continent!

The county has invested in technology and extension services, and adopted innovative farming techniques, such as the use of greenhouses, drip irrigation and conservation agriculture. Given the fragile nature of the county's ecosystem, the Department of Agriculture, Livestock and Fisheries remains alert to the effects of climate change.

To this end, the county has embraced technological innovation and management practices that address increased productivity, resilience building and reduced greenhouse gas emission.

#### Achievements

Development of irrigation infrastructure

- The Department of Agriculture and Irrigation has been spearheading the development of irrigation infrastructure along River Daua for irrigated crop production through construction of new structures, as well as rehabilitation of existing structures to improve their efficiencies.
- Bush clearing to open more farm land for crop production
- The Department of Agriculture, Livestock and Fisheries carried out bush clearing to open up more land for cultivation since (Mathenge) Prosopis juliflora had invaded and colonized most of the farms, especially along River Daua.
- A total of 2,145 acres of farmland were opened up through bush clearing to create more arable land for cultivation.
- Development of water spreading, water harvesting and storage reservoirs for farming in rain-fed areas
- Water spreading structures have been constructed to direct runoff to farms for crop production, especially in areas with streams (laggas). A total of 160 metres of water spreading structures were constructed at Khorjab, Elelani and Girissa.
- One 30m3 of masonry water tank with the required piping was constructed at Neboi Suez Orchard farm to promote fruit farming.
- Eight underground water tanks with total capacity of 948m3 were constructed in Banisa, Mandera West and Mandera South.
- Three water pans of 90,000m3 in total were excavated at Banisa and Dandu with complete provision of farm inputs and irrigation infrastructure.
- Four water pans for water harvesting for crop were de-silted at Khayu, Deka, Khofole and Harharo.
- Four boreholes for irrigated crop production, complete with all accessories, were drilled at Lafey, Fino, Elele and Dabacity and are operational.
- Provision of irrigation pump sets to schemes and farmer groups
- Nine 2/3-piston diesel engine water pump sets were provided for the main irrigation schemes.
- One hundred and four 1-piston diesel engine water pump sets were supplied to group farms.
- Forty portable petrol water pumps were supplied to group farms with shallow wells.
- Procurement of farm inputs and tractors with implements
- Over the last five years, more than 180 metric tons of assorted seeds and seedlings were procured and distributed to farmers countywide.
- Six farm tractors, six ploughs, two harrows and one trailer were also procured for Agricultural Mechanization Services station to assist in farm mechanisation. Two tractors and implements were donated by the Turkish Government.
- Construction of perimeter fence and farm access roads

- Perimeter fences are constructed to prevent farms from invasion by wildlife, which may damage crops before being harvested. Farm access roads are constructed to enable farmers transport farm tools and inputs while carrying out farm operations. They are also important in transporting crop produce after harvest.
- A total of 2,910-metre-long perimeter fence was constructed and 1 kilometre of farm access road was gravelled by the county government in the last five years.

#### Livestock production

- Livestock production plays an important socio-economic role in Mandera County.
- Livestock accounts for about 90 per cent of employment and family income. The extensive livestock production system and the pastoralist households were previously affected by the recurrent drought shocks.
- Before devolution, Mandera communities were highly vulnerable to drought and interventions were minimal. This resulted in huge livestock losses during drought episodes. Today, we can proudly say that pastoralists' resilience to drought has greatly improved due to improved water and pasture availability and disease control interventions that happens yearly.
- Besides climate change risks, before devolution, our pastoralists used to lose up to 50 per cent of their livestock to preventable diseases during outbreaks. Currently, animals are routinely vaccinated and treated for diseases minimizing these losses. Additionally, routine surveillance is done to help prepare the pastoralists and the departments in combating adverse diseases that might cause losses in livestock and livelihoods.
- Our dream is to transform pastoralism from a way of life to a commercially viable activity targeting the export market with both livestock and livestock products. It is also our objective to establish a leather tanning industry. That dream is still very much alive and on course.
- The department Constructed a modern slaughter house at Mandera east and two new slaughter houses at Lafey and Kutulo sub-counties to improve meat hygiene, with a new one just started in Elwak Municipality. One veterinary diagnostic laboratory was renovated to improve the diagnostic capacity of livestock diseases. The department also acquired PPR rapid test kits for testing of PPR in the field. The department constructed 16 cattle crushes with loading ramps to promote of livestock marketing, 4 slaughter slabs, 20 water troughs, 7 underground water tanks for beekeeping were also constructed. Rhamu ESP slaughter house was also completed.
- At least two Mass livestock vaccination and deworming exercises are conducted every year and in each vaccination exercise about 2 million heads of livestock were vaccinated against various endemic diseases. The sector also constructed one regional livestock market at Garbaqole and one zero grazing unit at Bulla Haji Livestock demonstration farm. The department procured 12 in calf Freshian heifers for training and demonstration to promote dairy production along the riverine. The number of animals increased to 49 in seven years and it became difficult to keep the large number on the farm. The excess number of animals were sold off through competitive bidding. The county Government would like to transform the center into a full-fledged Livestock Training Center to improve the dissemination of modern livestock production skills to its

livestock farmers and in view of this the county government constructed an office block, classes, staff houses, mosque and a hay store at the Center.

- The department distributed 16,500 bags of drought pellets,2500 mineral blocks,50 bags of mineral protein drought licks and 300 bags of range cubes county wide to mitigate effects of 2019 drought.
- Majority of the livestock farmers have continued being poor and food insecure mainly due to low livestock productivity, high cost of inputs and local market inefficiencies. To improve this challenges, 32 camel milk value chain Common Interest Groups (CIGs), 140 goat meat CIGs and 58 Apiculture CIGs were formed and supported to promote the value chains at the ward level. 40 technical officers underwent ToT training on the value chains development who will provide technical support to the Value chain CIGs.
- The department procured 700 beehives and honey harvesting kits and assorted poultry feeds and equipment's for distribution to Income Generating groups to promote livelihood diversification. Livestock census, stock route mapping and livestock-based value chain analysis were also conducted during the period.
- On Fisheries, Capture fisheries improved its exploitation through creating sensitization, awareness and provision of fishing gears and cool boxes to the fisher folks by the county Government along the river. More youth and women have been recruited in the fisheries activities through training and the county government constructed aquaculture facilities for them in quest for sustainable utilization of capture fisheries resource.
- The department Constructed a hatchery at the demonstration farm. The hatchery is utilized purposely for fingerlings productions in meeting the local and regional demands of fish. The farm will also supply mature fish to the market. The farm will be used as a training and demonstration hub for all farmers hence used for references and learning site for all farmers across the county. The department conducted intensive trainings for 300 farmers across the county and equipped them with the latest technologies and skills in exploiting fisheries resources. The department established strong riverine management units along the river. These are cluster youths' groups that are stationed and operating at various intervals along the river provided with fishing gears to fully exploit the potentials of capture fisheries.

Programs	Programs Objectives
P1: General Administration and support services	Improve service delivery and create an enabling environment to address the policy objective of the ministry
P2: Livestock and fisheries resource management and development	improve livestock production, market and welfare through extension, breeding, vaccination and research

#### 2019/2020 Financial Year Programs and Programs objectives

P3: Agriculture	increase food production in sufficient quantities for the population through technologies, infrastructure, and effective extension services
P4: Irrigation for crops	Increase food production from irrigation programs and
productions	bring more land acreage under irrigations
P5: Animal health Services	Improve livestock health status for increased livestock productivity through disease control, surveillance and vaccination
P6: Small holders Irrigation	increase land under crop production through, flood control,
systems and infrastructures	water harvesting, conservation and other irrigation
development	infrastructure

development f	- 3: Irrigation inf for dry land farm	ing/Livestock			
0	additions/Crops	production irity/Livestock Value			
Outcome: Incr	rease area under fo	ood production			
Adoption clima	ate resilient agricu	ltural technologies			
Sub- programme	Key outcome/Out put	Key Performance Indicators	Target for 2019/2020	Targets for 2020/2021	Target for 2021/2020
Irrigation	Increase in food productions	Acreage brought under food production	200 Ha	100 Ha	100 Ha
Kenya Climate Smart Agriculture Programme	Develop and adopt climate resilient agricultural technologies	No of beneficiaries, Increase in productivity and selected value chain	Farmers in 6 wards in 3 sub-counties trained and capacitated. 200 acres to be put under irrigations in each of the 3 sub-counties	Farmers in 6 wards in 3 sub- counties trained and capacitated. 200 acres to be put under irrigations in each of the 3 sub- counties	Farmers in 6 wards in 3 sub- counties trained and capacitated. 200 acres to be put under irrigations in each of the 3 sub- counties
Farm implements and fertilizers	Increased food productions	No of farmers supplied with farms implements and fertilizers	200	300	400

Livestock Marketing	Completion of the construction work on regional livestock	Increased access by farmers to the Market - No of farmers accessing the Market			
	Market		50,000	100,000	200,000
Live stock Value additions	Improved business for meat industry, improved hygiene and value additions	Number of Slaughter House constructed	2 - 1 Slaughter House in Mandera East and 1 in Banisa	2 - 1 Slaughter House in Takaba and 1 in Lafey	1 - 1 Slaughter House in Elwak
Animal Health Services	Improved disease control and	Tones of Drugs Purchased ,	2.5	2.575	3
Services	Vaccination	Purchased	2.3	2.373	3
		i urenasea	2,000,000	2,060,000	2,070,000
		Tones of De- wormers purchased			
			6,000	6,180	6,200
		Doses of Diluents purchased	2,000,000	2,060,000	207,000
		Number of treatment sessions	90	93	100
		number of vaccination sessions	4	4	6
		Number of animals vaccinated	2,000,000	2,060,000	2,070,000
		number of slaughter houses constructed and operationalized	1	1	1
		Number of slaughter houses and slabs repaired	6	6	6
		number of assorted veterinary materials and equipment purchased	20	21	22
		number of disease	20	21	22
		reporters trained	30	40	50
		number of butcher- men and women trained on meat			
		hygiene	250	300	340

Summary of Expenditu Agriculture, Livestock					
	Approved 2018/2019	2019/2020	2020/2021	2021/2022	2022/2023
Recurrent Expenditure	205,064,462	252,511,454	262,611,912	273,116,389	284,041,044
Compensation to employees	134,816,451	128,504,366	133,644,540	138,990,322	144,549,935
Use of Goods and Services	70,248,011	124,007,089	128,967,372	134,126,067	139,491,110
Capital Expenditure	649,985,726	581,627,996	604,893,116	629,088,840	654,252,394
Acquisition of non- financial Assets	649,985,726	581,627,996	604,893,116	629,088,840	654,252,394

<b>Total Expenditure</b>	855,050,188	834,139,450	867,505,028	902,205,229	938,293,438

# **Ministry of Health progress report**

Mandera County Government, through Ministry of Health Services has made tremendous achievements in improving health service delivery to the population of the County. The people of Mandera County have been able to receive affordable and quality health care services that is accessible than ever before. Among the notable services that were lacking before but have since been operationalized and currently available to the residents of Mandera are;

# 1. Establishment and operationalization of specialist services at MCRH

Dialysis, critical care (ICU & HDU) and CT scan services which are among the services that are not available in the region and can only been accessed in Nairobi have been established and operationalized at Mandera County referral Hospital. Since its inception, the renal unit has served 257 new patients while the number of sessions for the entire period is 2,437. The intensive care unit (ICU) received a total of 56 admissions with 25 deaths and 31 recoveries. Plans are underway to operationalize the same in Elwak.

# 2. Operationalization of comprehensive maternal and child health care units and services

Operationalization of three (3) comprehensive maternal and neonatal units (MCRH, Elwak and Takaba) has been successfully concluded.

#### **3.** Gazettement of new and ungazetted health facilities

Official Gazettement of 49 primary health care facilities as a gazetted health care provider in the County and operationalization of 30 dispensaries have been concluded.

#### 4. Disease outbreak response and control

Due to the porous border with Somalia and Ethiopian, the County has been facing challenges of importation of communicable diseases every year. These outbreaks include measles (3 episodes), cholera (4 episodes), Chikungunya (1 episode) and dengue fever among others. The department has successfully managed and controlled all major outbreaks and thus reduced fatalities for the county population.

#### 5. Improved health care waste management facilities

Mandera County has been grappling with the challenges of managing its hazardous medical wastes as there was no waste management facility in the entire County. In this regards, three new modern biomedical waste management facilities have been procured, installed and commissioned at Mandera County referral Hospital, Elwak Sub County Hospital and Takaba Sub County Hospital for purposes of biomedical waste management. In addition three old and non –functional ones have been repaired and are currently in use. This will further be cascaded to other level four Hospitals in subsequent years.

#### 6. Improved transport and logistics

The Ministry has secured 10 motorbikes through THS, 2 vehicles (1 from GAVI HSS and 1 from THS) which has facilitated mobility of staffs and logistics across the County.

#### 7. Recognition trophy by National TB programme

Mandera County Health Department was awarded excellence award as best performing County in Kenya in February 2020.

#### 8. Establishment of mini food laboratory in the County

Through concerted efforts by the department, the Ministry has managed to establish two mini food labs in Takaba and Mandera through partnership with WFP. The department can now be able to undertake both food quality surveillance and food quality control in the County.

#### 9. Development and launch of County Nutrition Action Plan (CNAP) 2019 - 2020

The Ministry has developed and successfully launched Mandera CNAP 2019-2020 which will guide the nutrition intervention in the County.

#### 10. Vaccination of Hepatitis B for health care workers

The department has successfully undertaken vaccination of County health care workers totaling to 480. The staffs have been already been given two rounds of the expected three doses of the vaccine. The exercise targets frontline health care workers who are mainly at risk of contracting Hepatitis B due to the exposure limits.

#### 11. Roll out of vaccination against COVID-19

The Ministry has received 6,000 doses of Astrazeneca vaccine from MoH targeting three priority groups (HCWs, Teachers and Security personnel's). The roll out has already been undertaken

and sensitization is still ongoing though the uptake is still very low. So far 125 persons have been so far vaccinated.

#### 12. Supplies of essential medicines by KEMSA

Like all other 46 County Governments, Mandera County Government had had a fair share of challenges with sole supplier of essential medical Supplies (KEMSA). KEMSA has never met the supplies needs as far as the departmental requisition orders are concerned. Every time, orders are placed, the highest they ever supply is less than 60% of the orders which has always left the department with a gap of 40% in every order. This has put a lot of pressure on health care facilities in terms of stock status levels. In the current quarter, the Ministry placed an order worth 135M, KEMSA sent a proforma worth 83M based on what is available at their depot and an LPO of the same amount was issued to them. On delivery, they managed to supply 63M only which less than 50% of the required orders. Most facilities are now lacking basic essential medicines to provide services.

#### 13. Improved service delivery indicators

Mandera County had one of the worst health indicators in the Country before the advent of devolution. With adequate investment towards reversing these trends, the County has been on a trajectory improvement over the years. For example immunization coverage rose from 28% in 2013 to 74% in 2020. First ANC attendance increased from 20.3% to 84.4% in 2020 while delivery conducted by skilled attendant increased from 11% in 2013 to 72% in 2020. This tremendous improvement of service utilization was as a result of improved access to health services by the communities as functional health care facilities were increased from 33 to 85 health facilities. Family planning uptake has increased from 2.8% in 2013 to 10.5% in 2020.

#### 14. Human Resource for Health

To improve access and utilization of quality health care services for patients, the County Government has recruited more than 963 health care workers of mixed cadres up from 154 predevolution. Currently, the department has 4 resident medical specialist (2 Surgeons and 2 Obs Gyn) and 1 health economist whom the County sent for specialized training and have since resumed to bridge the gap in specialization after efforts to attract medical consultants became futile.

#### 15. Roll out of UHC

The Ministry has successfully concluded the registration of indigents. Out of the allocated 21,573, we submitted 24,052 beneficiaries to NHIF. After cleaning and removing with who are

covered under other existing programme, a total 21,180 has been received for Mandera which is 98% submission. We are now left with another 393 to be registered. In addition, the department has undertaken facility readiness assessment and the report has been submitted to the respective enabler departments and executive offices for further action

#### 16. Ambulance and emergency referral services

Mandera County has increased the number of ambulance vehicles from 2 in pre-devolution to 9 currently. All the ambulances were strategically placed in centralized locations at each Sub County Headquarter for ease of access by each part of the respective sub county. So far, the total referrals made from 2014 to 2020 stands at 10,109 cases comprising both medical and obstetric cases.

#### 17. Control of vector of public health importance in the County

The department has successfully conducted mass indoor spraying in Mandera East in order to curb mosquito population and distributed 10,000 mosquito nets across all the 7 Sub Counties targeting vulnerable groups like children under five years, the aged and pregnant mothers.

#### 18. Response to Rift valley fever (RVF) outbreak in Mandera North

The department has successfully responded to RVF outbreak in Mandera North through a robust community sensitization and destruction of dead animals. Collection of surveillance samples are ongoing and so far there was no reported human positive case other than the first confirmed index case.

#### 19. Response to Kalazaar outbreak in Kutulo

The Department has adequately responded to Kalazaar in Kutulo. There was only one Kalazaar treatment centre in Wajir in the entire region and all our patients were accessing treatment at Wajir. Currently, training on case management is currently been done in Wajir in order to equip health personnel's with the prerequisite case management protocols as this is among the neglected tropical disease which are not very common. The case management supplies and diagnostic test kits have been procured for preposition at the epicenter of the outbreak. Community sensitization and destruction of breeding sites within human habitations have been undertaken. Any future Kalazaar cases will be treated within the County health facilities.

#### 20. Response to COVID-19 Pandemic and establishment of molecular lab

The current pandemic of COVID -19 despite its severity has been put under control with established preventive measures and case management facilities. Since its establishment, 1,441 tests were carried out at Mandera Molecular Lab of which 94 have tested positive. The total number of Covid-19 confirmed deaths in the County stands at seven (7). The third wave is really affecting the communities with its high morbidity and mortality and the department is gearing towards roll out of a robust public health measures across the County in the next few days.

#### 21. Improved Health information and data generation

Health management information system which forms the basis of monitoring and evaluation in health care has been improved through procurement of standard reporting tools for each of the operational health facilities in the County. This has enabled the health sector to track the performance targets set to address its objectives. Automation of health information at Mandera County Referral Hospital is near complete and will soon be paper less records. The same has been planned to be rolled out in all other Hospitals in the Sub Counties.

#### Challenges

- 1. Operationalization of new facilities There are 25 new facilities requiring to be operationalized. All these facilities have challenges with water supply and lighting systems.
- 2. Outbreaks including COVID 19 pandemic.
- 3. Poor health seeking behaviour of the community
- 4. Porous border leading to importation of diseases and putting pressure on existing available resources hence depletion of resources like supplies. (27 facilities serve cross border population)
- 5. Inadequate staffs Most rural facilities are manned by one person
- 6. Inadequate supplies KEMSA can only supply less than 60% of overall order.
- 7. Security threat where service providers are at risk and referral systems is compromised
- 8. Inadequate storage infrastructure (Medical supplies warehouses) for health commodities
- 9. Less investment on community level intervention to improve service utilization
- 10. Water supply challenges Most facilities that rely on rain water harvesting or where the available water sources are saline have serious water supplies challenges.
- Inadequate lighting systems Most primary health care facilities rely on solar systems that are not adequate. For Hospitals, fuel cost is challenging to run generators due to KPLC power outages.

#### Recommendations

1. There should be an alternative supplier as KEMSA is unreliable.

- 2. Recruit specialists and other staffs Anaesthelogist and Physicians for critical care management in ICU and for operationalizing new facilities.
- 3. Serving of all medical plants and machineries oxygen plants at Elwak and MCRH.
- 4. Provision of portable X-rays and Continuous Renal Replacement Therapy (CRRT)
- 5. Operationalize all completed new facilities.
- 6. Install lighting systems and provide running water to all facilities for optimum functioning.
- 7. Provide adequate storage facilities for medical and public health commodities.
- 8. Invest in community level intervention for improved health care service utilization.

#### Lesson learnt

- 1. Having an emergency fund is a success in handling of medical emergencies and outbreaks
- 2. Investment in local human capital will go a long way in reducing high staff attrition and specialist gap
- 3. Achievement is pegged on funding (output is commensurate to input)

#### ACHIEVEMENTS OF THE WATER SERVICES, ENERGY ENVIRONMENT & NATURAL RESOURCES SECTOR IN THE <u>COUNTY OF MANDERA OVER THE PAST SEVEN & A HALF (7.5)</u> <u>YEARS (1<sup>ST</sup> JULY 2013 – 1<sup>ST</sup> APRIL 2021)</u>

#### 1.1 Introduction

Mandera County is water scarce and sanitation poor. According to the KIHBS 2005/2006, 34.6 percent of population had access to safe drinking water as compared to the national figure which at the time stood at 57 percent. The County is prone to disasters such as recurrent drought, floods, conflicts and famine. The existence of disaster response coordination teams, early warning systems and appropriate responses to reduce livelihood losses are vital to managing disasters and eliminating the adverse impacts associated with them.

#### ✓ Vision

A County with sustainable access to adequate water, a clean and healthy environment for all.

#### ✓ Mission

To ensure efficient and economical provision of water and sewerage services, increased environmental conservation, appropriate use of natural resources and improved access to affordable and environment friendly sources of energy to meet the various socio-economic needs of Mandera County.

#### **1.2** Achievements in the Water Services Sub-Sector:

The Water Services Sub-sector's achievements since the advent of devolution in July 2013 have been summarized by the table below:

	MANDERA COUNTY WATER SERVICES DATABASE SUMMARY				
No	Key County Water Services Provision Indicators	Existing in 2013	Achieved by 10.2020	+ve/ -ve Change Achieved	
1	No of Successful Boreholes developed	69	198	129	
2	No of Pans / Dams (60,000M3 and above)	0	38	38	
3	No Small -Medium Pans/ Dams (>/=10,000M3)	86	206	120	
4	No Infiltration Galleries & Protected Wells	15	24	9	
5	No of Existing UGTs/ "Berkads"	90	230	140	
Total No of Water Sources		260	679	436	
6	Urban W/Supplies	1	5	4	
7	Rural W/Supplies	67	118	51	
8	Institutional W/Supplies	2	7	5	
	No of Operational Water Supplies		130	60	
9	Water Security (in Cubic Metres/Capita/Year)	6	11	5	
Sou	<b>rce:</b> Mandera County Water Services Department: - Octobe	er, 2020, N	Iandera Cour	nty Government	

- From the inception of the new dispensation in 2013, The County has made tremendous strides in the provision of water accessibility. The county inherited only 69 existing boreholes, Today the county has 198 functioning boreholes translating to an additional 129 boreholes for the 7.5-year period.
- In 2013, the county had no existing earth pan/dam (60,000M3 and above). Today the county has 38 dams.
- Small medium pans / dams (>/=10,000M3) had increased from 86 in 2013 to 206 by end of 2020 translating to an additional 120 dams.
- Infiltration Galleries & Protected Wells had increased from15 in 2013 to 24 by end of 2020 translating to an additional 9 Infiltration Galleries & Protected Wells.
- UGTs/ "Berkads" had increased from 90 in 2013 to 230 by end of 2020 translating to an additional 140 UGTs/ "Berkads".
- Therefore, the total number of water sources increased from 260 n 2013 to 679 translating to an additional 436 water sources
- The county had only one Urban W/Supplies in 2013. By the end of 2020, the county established an additional 4 urban water supplies.
- Rural W/Supplies had increased from67 in 2013 to 118 by end of 2020 translating to an additional 51 Rural W/Supplies.
- The Institutional W/Supplies had increased from 2 in 2013 to 7 by end of 2020 translating to an additional 5 Institutional W/Supplies.
- $\blacktriangleright$  40 dams have been desilted within the financial year 2020/2021
- Therefore, the total number of Operational Water Supplies increased from 70 in 2013 to 130 translating to an additional 60 water sources

As a result of the above achievements made by the County Government and its partners over the past seven and a half (7.5) years: -

- ✓ The percentage of the County's population being served through water trucking was reduced from 36% in 2013 to 15% by the end of 2019,
- ✓ The population of rural population with access to safe and reliable water services increased from 43.6% in 2013 to 69.4% by December 2019 while,
- ✓ The population of urban population with access to safe and reliable water services similarly increased from 31.3% in 2013 to 36.4% by the end of November 2020 and,
- ✓ The total population of the County with reasonable access to safe and reliable water services increased from 46% in 2013 to 67.8% by November 2020

# 1.3 Achievements of the Energy, Environment & N/Resources Sub-Sector

# 1.3.1 The Achievement since 2013 in the area of Energy are;

- 2,685 solar powered streetlights has been successfully installed in all the seven sub-county headquarters, (Mandera Town 920, Elwak Town 327, Takaba Town 327, Rhamu Town 270, Banisa Town 250, Lafey Town 250, Kutulo Kutulo town 160, Marothile/ Ashabito town 100 and Khalalio 31)
- Maintenance of 413 Solar street lights, 313 in Elwak town and 100 in Mandera town
- > 21 high mast security Solar floodlights installed in strategic places in Mandera town
- > 50No, 10m high Solar lights along B9 road
- ▶ 6 high mast security AC power floodlights installed in strategic places in Mandera town
- Stand-alone solar powered systems installed in 10 public institutions including scho ols, dispensaries and offices.
- In Partnership with REA we have established solar Mini-grid station in six ward headquarters one in every Sub-County i.e Arabia, Gari, Ashabito, Buruduras, Shimbir Fatuma and Kiliwahiri.
- In progress Kenya Off-grid Solar Access Project (KOSAP) World Bank funded project has also identified in partnership with the County, 32 centres to develop solar mini-grid station. The site survey and design has been done and awaiting the projects to kick off soon.

# 1.3.2 The Achievements since 2013 in the area of Environment & N/Resources are: -

- Implemented afforestation programme in which 250,000 tree seedlings were planted, nurtured and maintained across the county. Programme covered in the following areas; B9 Road/Major Street within Mandera Town, KMTC, MTTI, County HQ, Proposed County HQ, Moi Stadium, Ministry of Water Compound, Mandera Secondary School, Mandera Teachers Training College, Busle Streets, Mandawasco Office, Municipality Office, New Official Governor residence, Mandera Referral Hospital, Fire Station Compound, Governor's Farm, Banisa Dam, Banisa Social Hall, Rhamu Hospital, Girisa Dispensary, Al-furqan Integrated School
- > 1,300 women were employed to perform casual tree growing & watering duties.

- Distributed over 100,000 tree seedlings to farmers, households and public institutions to enhance forest cover. This mainly targeted the riverine areas of farmland where they were given endogenous trees to conserve ecosystem.
- Spearheaded Environmental education and public awareness creation on the importance of environmental conservation.
- > Distribution of afforestation tools such as Watering cans, Hoe, Wheelbarrows among others.
- Enforcement of EMCA 1999 Cap 387 and its regulations such as EIA/EA, Waste management and Air quality regulation in the county in collaboration with NEMA.
- Formulation and operationalization of the County Environment Committee in order to enhance environment conservation and integrate environmental issues and programme in County Development Planning Strategies.

#### 2. Ministry of Roads, Public Works and Transport

Due to the poor state of infrastructure in Mandera County and centrality of good infrastructure to county's development, this ministry has been the recipient of the largest share of the county's development budget in the last five years of devolution. In current estimate, the ministry has a development allocation of Kshs 1,033,029,719 compared to Kshs 2,030,512,603 in 2018/2019 which finances on-going projects and new projects. The 2018/2019 financial number were inclusive of the brought forward numbers from 2017/2018 but even then, the allocation for this department has reduced because of the reduction in equitable shareable revenue and major commitments in other ministries like agriculture and livestock, Water and health. The large investment on roads is now paying dividend with benefits accruing especially for the transport sector in the County. Journey time for people and goods has been cut by up to 75 per cent in some instances. Ease of transportation has impacted all sectors in the County.

#### Major programs and achievements by the ministry include:

- 25 inter-constituency roads covering 1000 kilometres upgraded to gravel standards.
- Tarmacking of 24.5 kilometres in Mandera nearly complete and due for take over.
- Construction of a modern, quality rest house on course.
- Governor's and Deputy Governor's official residence under construction
- Travel time between key towns cut down by between 50-75 per cent.
- Construction of Moi stadium in Mandera town and daises in five sub-county headquarters completed.
- Sub-county offices constructed in Lafey and Banisa towns with enough room for all departments. Construction of Elwak, Kutulo and Takaba Sub-County Headquarters – on going
- More than 40 drifts have constructed

#### 2019/2020 Programs and programs objectives

- Complete most of the on-going projects like County Headquarter, Rest house, the Governor's residence, Takaba Airstrip, Karro project (Airstrip), Kutulo and Elwak Sub-county and fully operationalize them.
- Repair and Maintain the follow roads; Takaba Banisa, Lafey Waranqara, Borehole 11 – Falama – El Ram, Qofole – Takaba and Malka Punda road
- Construct the following new roads; Shimbir Fatuma Burmayo Road, Bur John Arda Barbicha MalkaMari road and Guba Choroqo Road, Guticha Lanqura Guba. All these are expected to improve roads infrastructure and ease transport
- Completion of box culvert in Busle on Khalalio Road.

Programs	Programs Objectives
P1: Infrastructure,	To develop and maintain road network, transport system
Transport	and Other infrastructural activities to enhance accessibility
Services	and quality infrastructures within the county
P2: Public works	Design, Construct, supervise county buildings

<b>SECTOR: RO</b>	DADS, TRANSPORT AND
<b>PUBLIC WO</b>	RKS
<b>SUB SECTO</b>	R: Roads, Transport and Public
Works	· -
Programme 1	: Roads, works and Airstrips
0	e development
<b>Objective: Ro</b>	oads, works and Airstrips
infrastructur	e development
Outcome: Eff	ective and Efficient Service Delivery
Outcome. En	

Sub- programme	Key outcome/Out put	Key Performance Indicators	Target for 2019/2020	Targets for 2020/2021	Target for 2021/2022
1.1 Roads,	Improved	Number of Roads in			
work and	Roads	KM constructed			
Airport	infrastructure				
infrastructure	development		200 KM	250 KM	300KM
	Improved	No of Airstrips			
	Air	completed			
	Transport		2	2	1
1.2	Improve	No of			
Construction	working	office/administration			
of works	environment	facilities completed			
(Rest House,					
Governor's					
residence,					
County HQ			3	1	3

and other office blocks			

Summary of Expenditure	by Vote and Ec	onomic classific	ations -				
v 1	Roads, Transport and Public Works						
	Approved 2018/2019	2019/2020	2020/2021	2021/2022			
Recurrent Expenditure	102,812,511	147,644,988	153,550,787	159,692,819			
Compensation to employees	60,040,654	95,835,436	99,668,854	103,655,608			
Use of Goods and Services	42,771,857	51,809,551	53,881,933	56,037,211			
Capital Expenditure	2,030,512,603	1,033,029,71 9	1,074,350,90 8	1,117,324,94 5			
Acquisition of non- financial Assets	2,030,512,603	1,033,029,71 9	1,074,350,90 8	1,117,324,94 5			
Total Expenditure	2,133,325,114	1,180,674,70 7	1,227,901,69 5	1,277,017,76 3			

# 3. Ministry of Education, Culture and Sports

Although not a wholly devolved function, Education is the backbone of development and progress of our communities. Accordingly this ministry was allocated Kshs 434,040,000 development budget and **Kshs 538,076,576** recurrent budget in the FY 2019/2020. The Ministry is composed of four Departments. These are Early Childhood Development Education (ECDE), Vocational Training and Education, Quality Assurance and Sports, Culture and Tourism.

# Major programs and achievements by the ministry include;

- Invest heavily in all the village polytechnics in all the sub-counties headquarters
- The Construction, registration, opening and operationalization of Mandera Teachers Training College.
- The completion and operationalization of Mandera Technical Training Institute
- 240 public ECDE centres established with an enrolment of 35,321

- Employed 460 ECDE teachers
- Established an ECDE College
- Completion of Moi Stadium Mandera
- Disbursement of bursaries to needy students
- The holding of Education conferences and school prize giving days in all the sub-counties
- Promotion of Cultural activities and heritage with the first Somali cultural held in 2018
- Administration and Management of Sporting activities and infrastructures

#### 2019/2020 Programs and programs objectives

- Invest at least Kshs 150,000,000 in Early Childhood Educations
- Completion of Mandera Teachers Training college
- Completion and equipping of Electrical and Mechanical workshops at Mandera Technical Training institute
- Complete the Strategic Boarding school at Harshilmi in Mandera West
- Fencing, Dining Hall and Kitchen for Mandera Secondary School
- Dining Hall and a Kitchen for Moi girls

#### 2019/2020 Programs and programs objectives

Programs	Objectives
P1.1:ECD and Support	To develop ECD and coordinate ECD programmes for sound growth and development of a child .
P1.2 Education Support and infrastructure development	To improve the quality of education through infrastructural development, promote access to quality education and enhance human resource in public learning institutions

SECTOR: EDUCATION, CULTURE AND SPORT
SUB SECTOR: Education, Culture and sport
Programme 1: ECD centres and other infrastructure
development
<b>Objective:</b> Construction and development of ECD centres,
Polytechnics and other infrastructure
Outcome: Effective and Efficient Service Delivery and
enhanced Education level

Sub-programme	Key outcome/Out put	Key Performance Indicators	Target for 2019/2020	Targets for 2020/2021	Target for 2021/2022
1.1 Early Child Development centres	Provide appropriate learning environment for early childhood	No of ECD centres established	25	30	28
	learners				
<ul><li>1.2 Investment in Mandera Teachers</li><li>Training college,</li><li>Mandera Technical</li><li>Training Institute and</li><li>Polytechnics</li></ul>	Provide an opportunity for skill development for secondary school leavers	No of learners who graduate from this colleges (from all the college)	500	600	
1.3 Support to some strategic Boarding schools	Provide boarding school facilities for children from pastoral community who often move around with their livestock	No of students who benefit	200	400	450

ote and Economi	c classification	s - Education,		
Culture and sports				
Approved 2018/2019	2019/2020	2020/2021	2021/2022	
604,834,064	538,076,576	559,599,639	581,983,625	
330,746,406	287,044,045	298,525,806	310,466,839	
274,087,658	251,032,532	261,073,833	271,516,786	
498,823,674	434,040,000	451,401,600	469,457,664	
498,823,674	434,040,000	451,401,600	469,457,664	
1 102 (57 729	072 11( 57(	1,011,001,23	1,051,441,28	
	Approved 2018/2019   604,834,064   330,746,406   274,087,658   498,823,674	Approved 2018/2019 2019/2020   604,834,064 538,076,576   330,746,406 287,044,045   274,087,658 251,032,532   498,823,674 434,040,000   498,823,674 434,040,000	2018/2019 2019/2020 2020/2021   604,834,064 538,076,576 559,599,639   330,746,406 287,044,045 298,525,806   274,087,658 251,032,532 261,073,833   498,823,674 434,040,000 451,401,600   498,823,674 434,040,000 451,401,600	

# 4. County Treasury

This is a service ministry that provides support to all other ministries. From Budgeting to Resource mobilization to Procurement and Internal audit, County Treasury has been built from the scratch to a vibrant department that feels the pulse of Mandera County Government operations. Some of its major programs include, Implementation of IFMIS payments, revenue growth, committing more than 50% of county budget to development programs over the years.

#### Major programs and achievements by the ministry include;

Established a central treasury office at the County Headquarters with 7 mini-treasuries offices decentralized to the sub-counties.

- Mobilized and managed more than 43 billion Shillings in terms of tax allocation and grants for the entire county. On average 44% of this were earmarked for recurrent while 56% is dedicated for development.
- Devolved budget execution and implementation services to all departments
- Computerized the department functions and operations and adopted IFMIS
- Undertaken staff capacity enhancement
- Prepared timely budgets and annual development plans. These includes: Budget Review Outlook Paper, Fiscal Strategy Paper, the Appropriation and Finance Acts and annual Finance Bills.

#### **Special programs**

- Construct over 750 housing units for IDPs in Rhamu and other areas
- Installed water and power systems for all IDPs housing units
- Monthly and routine distributions of relief foods to 3,000 IDPs households

Programs	Objectives
P1.1: Public Finance	Provide formulation, implementation, monitoring and evaluation and
Management	reporting of the County Budget
P1.2:Resource	Ensure effective revenue collection and its management
mobilization and	
control	
P1.3:	To enhance the institutional capacity of County Treasury
Administrative	and Economic Planning departments to achieve its
support	objectives

#### 2019/2020 Programs and programs objectives

SECTOR: CO	DUNTY TREASURY
SUB SECTOR	R: County Treasury
Programme 1 Revenue enha	: Public Finance Management, ICT Support, ncement
<b>Objective:</b> Imp motivate staff	prove service delivery, working environment and

Outcome: Effectiv	e and Efficient Service De	elivery			
Sub-programme	Key outcome/Out put	Key Performance Indicators	Target for 2019/2020	Targets for 2020/2021	Target for 2021/2022
1.2 Public Finance	Improved financial	Monthly			
--------------------	--	---------------------------	----------	----------	----------
Management	reporting	Management report	12	12	12
	Improve on timely	prompt supplier			
	payment	payment	2 weeks	1 week	1 week
		Successful preparation of			
	Programmed budgeting in departments	program based			
	in departments	budget and its			
		implementation	By June	By June	By June
1.3 ICT	effective working	No of departments	15	15	15
development and	systems	supported	spending	spending	spending
Support			units	units	units
1.4 Revenue	Automation of revenue	How much revenue			
Enhancement	systems	is collected	200m	250m	300m
	Improved welfare of the	How many			
	Internally displaced	vulnerable persons			
1.5 Emergency	persons	are supported and			
responses		response to	3000 HH	3000 HH	3000 HH

Summary of Expenditure by Vote and Economic classifications - County Treasury				
	Approved 2018/2019	2019/2020	2020/2021	2021/2022
Recurrent				
Expenditure	569,892,792	727,695,521	756,803,342	787,075,476
Compensation to				
employees	194,366,595	197,046,984	204,928,863	213,126,018
Use of Goods				
and Services	375,526,198	530,648,537	551,874,479	573,949,458
Capital				
Expenditure	159,923,837	82,000,000	85,280,000	88,691,200
Acquisition of				
non-financial				
Assets	159,923,837	82,000,000	85,280,000	88,691,200
Total				
Expenditure	729,816,630	809,695,521	842,083,342	875,766,676

# 7. Ministry of Youth Gender and Social Service.

# Ministry Progress report

The ministry of youth, gender and social services is a crucial ministry under which matters affecting the most vulnerable members of our society such as children, youth, person with disability, women and the elderly are sorted and interventions are implemented to help them. The ministry has two departments, youth affairs and gender and social service.

# MANDATE

The priority of this sector includes taking care of vulnerable members in the society by coming up with policies and programs especially designed to suit their unique needs.it looks into priority issues and needs of youth, women, elderly, Orphan and Vulnerable Children and PWD.

#### Vision

To provide holistic, quality social services to foster growth and development that is nationally competitive and sustainable.

## Mission

To improve quality of social service delivery founded on values such as honesty, co-operation, commitment and trust at the most crucial period of human growth and development.

#### Achievement of the ministry

#### **Development projects**

#### This are development project the ministry implemented since 2013 to date 1. HOUSING AND RESTOCKING FOR VULNERABLE GROUPS IN MANDERA COUNTY

The ministry of youth, gender and social services has been tasked with the duties and responsibilities of servicing, advocating, promoting and improving the living standard of the most vulnerable persons in the society. Due to this among many projects the department is undertaking, it has considered improving the living standard of the most vulnerable in the society by building houses for them and as well as restocking for the most vulnerable in Mandera county, in line with this, the ministry constructed 160 houses and restocked 116 households for the most vulnerable people across Mandera county. The project is also in line with the National BIG FOUR agenda of H.E president, thus it's important to undertake the said project.

#### 2. PWD RESOURCE CENTRE

PWD resource center was a project proposed by H.E the Governor during the financial year 2017/2018. The facility currently is complete and has been handed over to the department in June 2018/2019. Operationalization of this center is ongoing. The center will be a place where service for PWD will be rendered.

#### 3. MANDERA REHABILITATION CENTRE

Rehabilitation center was also a project proposed by H.E the Governor during the financial year 2017/2018. The facility currently is complete; its construction was to conclude 2018/2019 but due to some technical issue the project completion duration was extended to June 2019/2020. The project currently is complete. The center will be a place where service for people abusing drugs will be rendered. Currently the facility is used as a quarantine facility for covid-19 patients.

#### 4. SOCIAL HALLS

Taking into consideration the importance of public participation and social interaction between public and government entities and also non-governmental entities hence the need for social hall is paramount and thus the Mandera County Government has built through the ministry of youth gender and social have constructed 5 social halls across the county.

This has provided a platform to the community to discuss important issues in different sectors affecting the livelihood of the community at large. These social halls have been partially operationalized and highly in need of renovation.

This social halls are situated at

- Rhamu ward
- Takaba ward
- Khalaliyo ward
- Banisa ward
- Lafey ward

In relation to the above two social halls were inherited from civil society, one in mandera east and the other at Elwak, both were converted to youth resource center. Only the one in Mandera is partially operationalized.

# PROGRAMMES

# **1. SUPPORT OF ORPHANS**

Children welfare is one of the functions of the department of gender and social service, the department always intervene on issues concerning child care despite the service not fully devolved at the county level. Most of the service the department offers are inform of grant for orphanage center.

The financial year 2017/2018 the department was allocated 7million, 2018/2019 15million was allocated, 2019/2020 12million was allocated and currently 2020/2021 13.5 million was allocated as grant for orphanage centers. So far the department is assisting 6 orphanages center with grants from financial year 201-2020 with grant support, and they are as follow

- Al-hidaya Orphanage center
- Mandera Islamic Center
- Al-fowzan Orphanage center
- Al-Uweis Orphanage center
- Al-sunna Orphanage Home
- Madarasatul Ubay Binukaab

# **2** CAPACITY BUILDING

The Ministry of youth, gender and social service embarked on some key activities, these are capacity building to develop entrepreneurial skills of women, youth and PWD and the purpose of this capacity building is to identify and conduct need assessment of their priority areas that they the ministry to tackle in terms of economic empowerment.

The ministry has approximately capacity built the following county wide.

• 200 women

- 200 PWD
- 800 youth

The training that was under taken was mainly concerning business plan development and how to actually equip the trainees with entrepreneurial skills that would assist them in venturing to their preferred business and also to equip the trainees with knowledge on business plans development thus offering a road map for their business start-up and development and to improve the trainees' capacity to scan the environment, identify opportunities and use the skills to exploit this business environment.

By the end of the training the trainee must be able to;

- Explain the basic entrepreneurship process.
  - Scan the business environment.
  - Generate business ideas.
  - Screen business ideas.
  - > Develop a business plan in the relevant trade area.

The number of youth trained per sub-county are 100.

#### 2 Support with income generating equipment

The ministry of youth, gender and social services has been tasked with the duties and responsibilities of servicing, advocating, promoting and improving the living standard of the most vulnerable persons (PWD, vulnerable youth and women) in the society. Due to this among many projects the department is undertaking, it has considered improving the living standard of the most vulnerable in the society by improving their economic stability, this was conducted through training that enables the ministry to identify key areas this group needs assistance with. CRITERIA USED IN THE DISTRIBUTION OF IGA EQUIPMENT AND MOBILITY KITS ACROSS THE SUB-COUNTIES

In line with this, the ministry conducted a need assessment for youth, women and PWD groups in Mandera north, Banisa, Mandera west, Mandera south, Kutulo and Lafey sub-county to assess their priority area of business they wish to venture into. 10 groups with the exception of kutulo which is 5 group, were invited from the other sub-counties to attend the need assessment and from each ward 2 groups were to attend, they were given business plan template to fill in order to select the most qualified to be supported, in total 55 groups attended the assessment training

in which out of the groups attended the ones with the best and most realistic business plan were selected and in that order what they requested was supplied for them by the department.

Due to budget constrain, the department of youth Affairs could not conduct need assessment for youth groups of Mandera east hence the youth of Mandera east did not benefit from the program of economic empowerment the department conducted but it was agreed that for financial year 2020/2021 Mandera east will be prioritized.

As for the women and PWD beneficiaries due to budget constraint, a need assessment was not conducted however, the ministry in collaboration with sub-county administrators identified beneficiaries that were to be given the IGA equipment's and mobility. In relation with income generating equipment distributed to different, the ministry also assists PWD with mobility kits.

So far the ministry has assisted 276 person living with disability with variety of mobility kit according to their needs. The mobility kits distributed are according to the disability nature one has.

#### **CHALLENGES**

- The social halls, rehabilitation center, PWD resource center are lacking support staff hence difficult to manage. However, the mionistry has schared this concern public service, and it shall be supported.
- The need of the population surpasses the department's ability to meet their demand which is very high. Thus, we are only able to meet a fraction of these demands (Capacity building and income generating equipment program for women, youth and PWD, housing and restocking, and also mobility kits for PWD). This can be solved by continuously supporting these groups every financial year.

# 8. Ministry of Trade, Investments, Industrializations and Cooperative Development

This ministry is tasked with promoting, investment and enterprise development in the county. It has the responsibility of ensuring that the county's economic potential is utilized and exploited. The ministry has also the role of overseeing the creation of cooperative societies that focus the welfare of various business people in different industries.

The ministry has received a total of Kshs 332,295,295 in 2018/2019 financial year made up of Kshs 47,069,254 in recurrent and Kshs 285,226,041in development. In the

current estimate, the allocations are Kshs 69,620,357 for recurrent and Kshs 158,168,251 for development.

## Major programs and achievements by the ministry include;

- Built fourteen (14) new modern markets including the Elwak SME Park
- Supported SMEs to produce consumer goods using local raw materials
- Built capacity of 80 new cooperatives and revived 36 inactive ones. Registered 149 cooperatives and 39 SACCOs.
- Cooperative membership grew by 133.9% from 1,524 to 3,564.

#### 2019/2020 Programs and programs objectives

During the financial year the ministry wishes to implement the following key programme areas; Promote private sector development through enterprise and entrepreneurship development, improve business environment and promote active Investment climate in the county by improving the market infrastructure and formulate and implement an appropriate policy and legal frameworks for the development of the sector. Promote trade and cooperative financing. The ministry wishes to recruit more personnel as there is high turnover that hampers the implementation of ministry programmes and policies.

Programme Name	Objective
<b>P1.1</b> ; General Administration & Planning	To provide general support and policy guidance
<b>P1.2</b> ; Trade Development and Promotion	To facilitate growth of domestic competitive trade and investment climate
<b>P1.3</b> ; Co-operative Development and Management	To facilitate enabling environment for growth of cooperative in the County
<b>P1.4</b> : Industrial Development and Investment	To facilitate manufacturing industry and value addition

SECTOR: TRADE, INDUSTRIALIZATION,
INVESTMENT AND COOPERATIVE
DEVELOPMENT
<b>SUB SECTOR: Trade and Co-operative</b>
Developments
<b>Programme 1: Development of Trading Activities</b>
and Support to the Traders
<b>Objective: Improve Trade and Co-operative</b>
Developments

**Outcome:** Effective and Efficient Service Delivery and enhanced Education level

Sub-programme	Key outcome/Out put	Key Performance Indicators	Target for 2019/2020	Targets for 2020/2021	Target for 2021/2022
P1. 1: Administration	Policy development,	No of			
support services	Capacity building for	training/seminars held for the			
	trades/Training on	business communities			
	Entrepreneurship		3	6	12
P1.2:	Release of funds	Amount of funds			
Establishment of	to various groups	released to the			
Trade development	of small trades - increased trading	traders	48,500,000	50,000,000	50,000,000
funds	activities	No of			
		beneficiaries	150	200	200
1.3 Investment					
in Trading					
infrastructure					
and Market	Provide Market	No of markets			
developments	for traders	completed	8	4	5

Summary of Expenditure b	y Vote and Eco	nomic classifica	ations -	
Trade, Industrialization, In	vestment and C	o-operative De	velopments	
	Approved 2018/2019	2019/2020	2020/2021	2021/2022
Recurrent Expenditure	47,069,254	69,620,357	72,405,172	75,301,379
Compensation to employees	23,472,343	38,308,010	39,840,331	41,433,944
Use of Goods and Services	23,596,911	31,312,347	32,564,841	33,867,435
Capital Expenditure	285,226,041	158,168,251	164,494,981	171,074,780
Acquisition of non- financial Assets	285,226,041	158,168,251	164,494,981	171,074,780
Total Expenditure	332,295,295	227,788,608	236,900,153	246,376,159

#### 9. Ministry of Lands, Survey, Physical Planning, Housing and Urban

The Ministry is primarily responsible for land use planning, urban and land management to achieve the County's vision. Specifically, the department of lands is responsible for land management matter by ensuring equitable allocation and dispute resolution. The department of housing on the other hand is responsible for provision of habitable housing at affordable cost as

well as providing basic services to urban centres. Finally, the departments of planning and survey are charged with the responsibility of land use planning, survey, and allocation of space for socioeconomic use.

# Ministerial vision and mission Vision

Excellent, adequate and affordable administration and management of land, housing and land use planning for sustainable development of Mandera County.

#### Mission

Facilitate improvement of livelihood of the people of Mandera through efficient, sufficient, equitable and sustainable management of land.

#### **Brief performance overview**

The Ministry of land was initially composed of four departments namely Lands, Housing, Physical Planning and Survey. However, the department of Urban Development has been introduced to improve the management of urban areas in the county.

The sector is currently having two County Chief Officers; one for Lands, Survey and Physical Planning and the other for Housing and Urban Development. The Ministry inherited unplanned towns except Mandera town. Concerted efforts are being made to improve the situation through planning, survey, allocation and registration. Further provision of affordable housing and provision of basic urban services are at the core of improving the current situation. Provision of adequate funding will immensely assist the Ministry in meeting its mandate.

# 2019/2020 Programs and programs objectives

- Completion of the survey plan/Cadastral Survey programs currently on-going for Mandera Town, Elwak and Kutulo
- Undertake integrated development plan for Tabaka and Lafey town
- Completion of Land Registry in Elwak and Mandera
- In consultation with office of the governor implement GIS lands Records
- Establish a comprehensive land dispute resolution mechanism

Programs	Objectives
<b>P1.1</b> : Land	Develop comprehensive Land policy as well as built in it dispute
Administration and	resolution mechanism
Support	
P1.2: Survey	Completion of Survey activities for Mandera Town, Elwak and
	Kutulo
P1.3 Plans	Undertake comprehensive integrated Plan for Takaba and Lafey

SECTOR: Lands Housing and Urb SUB SECTOR: L	an development	0,			
Planning, Housin	· • ·	lysical			
Programme 1: St		nd Policy			
Development					
<b>Objective: Well P</b>	Planned Towns, P	roductive and	]		
efficient land utili	izations				
Outcome: Effectiv	ve and Efficient Se	ervice Delivery			
in Land matters		1			
Sub-programme	Key outcome/Out put	Key Performance Indicators	Target for 2019/2020	Targets for 2020/2021	Target for 2021/2022
P1. 1: Administration support services	Comprehensive Land policy as well as built in it dispute resolution mechanism	Numbers of policies developed	2	3	3
P1.2: Survey	Well surveyed urban Centres	Numbers of urban centres surveyed No of beneficiaries for the Surveyed	3	2	4
1.0.01		Plots	16,000	10,000	10,000
1.3 Plans	Comprehensive land plans for all the Major centres	Number of Plans produced	2	4	5

Summary of Expenditure b Survey, Physical Planning				
	Approved 2018/2019	2019/2020	2020/2021	2021/2022
<b>Recurrent Expenditure</b>	63,202,036	244,319,766	254,092,556	264,256,259
Compensation to employees	38,143,765	48,219,052	50,147,814	52,153,727

Use of Goods and Services	25,058,271	196,100,714	203,944,742	212,102,532
Capital Expenditure	156,703,085	215,819,500	224,452,280	233,430,371
Acquisition of non-				
financial Assets	156,703,085	215,819,500	224,452,280	233,430,371
Total Expenditure	219,905,121	460,139,266	478,544,836	497,686,630

## 10. Ministry of Public Service, Management and Devolved Unit

Mandera County Government's Ministry of Public Service, Conflict Management, Cohesion, Integration and Devolved Units were created to provide strategic leadership and guidance to the Public service on the Human Resource Management and Development and promote a cohesive society whose values are harmonious and multi-cultural. It boasts of Five (5) Departments namely; Public Service Management, Devolved Units, Conflict Management, Cohesion and Integration, De-radicalization and Countering Violent Extremism and Governance, Civic Education and Public Participation. Each of these Departments is headed by a County Chief Officer.

Public Service Management basically undertakes Human Resources Management and Development ranging from Payroll Management, Registry (Keeping records of County Employees), Training and Development and Staff Welfare among other functions.

On the other hand, Devolved Units Coordinates all County Government Functions at the decentralized units (Sub-County, Ward and Village).

In addition, Conflict Management, Cohesion and Integration are tasked with managing conflicts and promoting cohesive and integrated society.

The Department of De-radicalization and Countering Violent Extremism is one of the newly created Departments in the Ministry in the year 2018. It is mandated to help in the fight against Radicalization and Violent Extremism that has wreaked havoc in the County.

Governance, Civic Education and Public Participation is also a newly created department in the same year to undertake civic education and citizen engagement in all of the County Government undertakings. It is meant to actively involve the Community in all Government Projects and programs decision making before, during and after implementation.

Mandera Municipality is a new County Corporate entity that is managed by a Board of nine members appointed by the Governor with the approval of the County Assembly. The operations of the Municipality are run by the Municipal Manager who is the administrative head.

# VISION

To be a leading ministry of excellence in Public Service Management, citizen engagement, enhance service delivery at the decentralized units, and development of a peaceful and cohesive County

# MISSION

To provide strategic leadership and guidance to the Public Service in the following areas: Human resource management and development; cohesion and integration; prevention and countering violent extremism; civic education and public participation; and coordination of government functions at the decentralized units in Mandera County.

Major programs and achievements by the ministry include

PROGRAMME	OBJECTIVES
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Programme 1 : Human Resources services	To create a well-compensated workforce for improved delivery of services
Program2: Devolved services	To coordinate and supervise county government services and programs at the decentralized units for efficient and effective service delivery
Program.3: Conflict management and Cohesion Services	To ensure effective and efficient coordination and collaboration of County peace activities/interventions
Program 4:Governance, Civic Education and public participation	To enhance good governance and fully involve citizen in decision making processes
Program 5 :Prevention and Countering Violent Extremism	To Step up Community led counter terrorism and De- radicalization efforts to combat violent extremism
Program 6: Urban Development Services	To Improve and Provide Efficient and Modern Services

Sub Programme	Key outputs	Key performance	Target (baselin	Targer e 2019/2	0	Target 2021/22
		indicators	) 2018/1		1	2021/22
Programme1: HU	MAN RESOUR	CES SERVICES				
Outcome: Effecti	ve and Efficient d	elivery of County	Public Serv	vice		
Delivery Unit: Pul	blic Service Mana	gement				
Sub Programme	Key outputs	Key Performance indicators	Target (baseline )	Target 2019/20	Target 2020/2 1	Target 2021/22
			2018/19			
SP1.1:Compens ation of Employees	Motivated Workforce	No. of Staff compensated/re munerated	332	515	520	530
SP.1.2 :General	Improved	Efficiency and	552	515	520	550
administration & Support	service delivery	effectiveness in service delivery				
Services						
SP.1.3: Performance	Motivated staff and Proper HR	No. of staff promotion and				
Management &	records	No. of Staff files kept and				
Record Keeping		updated regularly	332	50	50	100

CD 1 4. C4-ff	Madiana da 1	N 6 66				
SP.1.4: Staff	Motivated,	No. of staff with				
Training and	competent and	enhanced				
Development	skilled staff	productivity and	222	100	1.50	
		satisfaction	332	100	150	82
Sub Programme	Key outputs	Key	Target	Targ		
		performance	(baseline	· ·	2020/	2 2021/22
		indicators	2018/19	2019/	2 1	
<b>D A D</b>				0		
Programme 2: Do		Dublic arrange	and anh an	and muchi		
Delivery Unit: De		, Public awareness	and ennan	iced publi	c partici	
SP.2.1 General	Improved	Efficiency and				
administration	service delivery	effectiveness in				
	service derivery					
& Support Services		service delivery				
Services SP.2.2 Sub-	Enhanced Sub-	No. of Sub-				
county Administration	county offices services	county offices constructed	1	2	1	1
Services	SELVICES	constructed	1	2	1	1
SP.2.3	Enforced	No. of Country				
		No. of County Laws and				
Inspectorate and Enforcement	County Laws					
Services	and Regulations	Regulations formulated	1	2	2	2
SP.2.4. Town	Clean towns	No. of	1	2	2	<u> </u>
Administration	Clean towns					
Services		collection points and waste bins				
Services		strategically	10	30	40	10
		placed	10	50	40	10
Sub Programme	Key outputs	Key	Target	Targ		8
		performance	(baseline	· ·	2020/	2 2021/22
		indicators	2018/19	2019/	2 1	
	CONFLICT MA	ANAGEMENT AN		0	VICES	
	Event for the second se		DCORES	ION SER	VICES	
	<b>v</b>	nt, Cohesion and I	ntogration			
SP.3.1. General	Improved	Efficiency and	ntegi atiofi			
Administration	service delivery	effectiveness in				
and support		service delivery				
services						
SP.3.2: Conflict	Stakeholder	No. of meetings				
Management,	Meetings/Secur	held to enhance				
Response and	ity partnership	Stakeholder				
Coordination		engagement and				
		peace building	20	30	10	5
CD 2 2. Strongth a	Effective and	No. of	20	50	10	
NP 1 VNITPHOIDA						
SP.3.3:Strengthe						
ning of County	efficient	Structures				
0			1	5	15	20

	Policing Structures	and strengthened				
	Suructures	suenguieneu				
Sub Programme	Key outputs	Key performance indicators	Target (baseline ) 2018/19	Targe t 2019/2 0	Targe t 2020/2	Target 2021/22
Programme 4: GC	J DVERNANCE, CI	VIC EDUCATIO			ARTICIP	ATION
Outcome: Wel	l Informed and E	ngaged Citizenry				
Delivery Unit: : C			ublic Partic	ipation		
SP.4.1:General Administration and support services	Improved service delivery	Efficiency and effectiveness in service delivery				
SP.4.2 :Civic Education and Governance	Well informed citizenry on Governance	Number of civic education sessions				
		conducted	0	10	15	20
SP.4.3 :Public Participation and Engagement	Effective Public Participation Programmes	Number of Public Participation Programmes conducted	100	500	800	1200
Sub Programme	Key outputs	Key performance indicators	Target (baseline ) 2018/19	Targe t 2019/2 0	Targe t 2020/2	Target 2021/22
Programme 5: PR	EVENTION ANI	) COUNTERING			MISM	
Outcome: A stab						
Delivery Unit: De		•				
SP.5.1:General Administration and support services	Improved service delivery	Efficiency and effectiveness in service delivery				
SP.5.2: Stakeholder Engagement on CVE	Empowered and self-reliant youth	200 youth enrolled and supported with life skills and CVE lessons	200	200	200	200
SP.5.3:Collabor ation with National government on	Improved coordination and promote stable	Number of stakeholders, secretariat meetings	200			
Security matters	accountable security in Mandera	conducted	10	12	12	12

			1

Summary of Expenditure b				
Service Cohesion, Integratio	Approved	Unit		
	2018/2019	2019/2020	2020/2021	2021/2022
Recurrent Expenditure	1,281,448,478	1,101,185,208	1,145,232,616	1,191,041,921
Compensation to				
employees	361,939,134	351,219,353	365,268,127	379,878,852
Use of Goods and Services	919,509,344	749,965,855	779,964,489	811,163,069
Capital Expenditure	453,000,000	229,457,212	238,635,500	248,180,920
Acquisition of non-				
financial Assets	453,000,000	229,457,212	238,635,500	248,180,920
Total Expenditure	1,734,448,478	1,330,642,420	1,383,868,117	1,439,222,842

#### 11. Office of the Governor

Office of the governor is like a glue that holds together the entire County Administration of Mandera County Government. It provides effective and accountable leadership, promote a just, democratic environment and establish strong governance institutions to empower citizens for the achievement of socio-economic and political development. In order to deliver on the above mandate, this office has been structured and several units established to enable the governor to deliver on his mandate. The various departments under office of the governor include;

- Office of the Deputy Governor
- Office of the County secretary
- Department of Legal Services
- Governor's Press Services
- Political Advisor
- Security Advisor
- Economic Advisor
- Special Aid
- Department of Monitoring and Evaluations
- Department of Protocol
- Religious advisor and head of counter radicalizations
- Delivery Unit

Allocation for spending unit was lower than the allocation in 2017/2018 financial year which was **Kshs 667,598,466**. The allocation is the current estimates **is Kshs 549,130,860** Other factors responsible for increase in the budget include transfer of legal fees from County Treasury to newly reconstituted legal department, Purchase of motor vehicles to operationalize the above newly established units, replacement of the official car for the Deputy Governor etc.

Programme	Objective
1.1 Management and administration of County Functions	To ensure effective and efficient management of the county affairs.
1.2. Economic Policy Formulation and Management	To strengthen, formulate and implement sound economic policies
1.3 Support, Co-ordination and Advisory services	To offer efficient and effective advisory and support to the county departments in undertaking their various functions.
1.4. Coordination with External parties	To engage with National Government and development partners in mobilization of resources as well as security matters

#### Office of the Governor's Program Objectives

# 12. Budgetary allocation for Mandera Water and Sewerage Co. (MADAWASCO)

This company was created under Water Act way before the County government came into office. It was owned and operated by former Mandera Town council to run the water supply system for Mandera town. As part of Assets and liability of the former local Authority, it was taken over by the County Government in 2013. Over the last five years this company has been dormant and unable to deliver on its Mandate.

In early 2018, a decision was taken to overhaul the Management of this Company in order to improve the water supply system in Mandera town. A new Board was constituted and new Chief Executive officer competitively recruited. More technical teams were also recruited to to provide necessary support to this top management team. This new team has been trying to revive the operation of the company with a completely dilapidated infrastructure. All the pipes, Tanks, the shallow wells etc are all in deplorable condition.

In the financial year 2018/2019, Madawasco received a grant of Kshs 87,000,000. With this meagre resource, the team have made a considerable effort and water is beginning to flow through our pipes again. Many of estates have started receiving water. There is a need to strengthen the operation of this company so that water supply system for Mandera Town can improve and bulk of the residents can move away from water trucking through donkey cart to getting their supply in their homes. The management have requested purely on need basis **Kshs 287** million but the limited resource we have cannot allow us to meet their demand in full. Accordingly, an allocation of **Kshs 120,900,000** has been made in this estimate. This semi – autonomous entity is housed under department of Water, Environment, Energy and Natural resource and the above amount is reflected as a grant to them under department of Water.

#### 13. Budgetary allocation for Mandera Municipality

In June 2018, Mandera County Assembly passed a charter that created Mandera Municipality. The same was gazetted in September 2018 and subsequently Municipality Board was inaugurated late last year with its first Town Manager. The key role of this semi-autonomous body is to run the day to day affairs of Mandera town. The main ones are sanitation programs for Mandera Town, afforestation, street-lighting, Storm water drainage stems and many more. This institution is also getting funding from a program called Kenya Urban Support Program and Kenya institutional Grant. In 2018/2019 Financial year the municipality received Kshs 175,819,500 in form Kenya Urban Support Program. These funding is developmental and currently its being used to implement two programs.

- The storm water drainage system along the lags
- Solar Street-lighting in Shafshafey area.

In the current estimate, World Bank has again agreed to give grants of Kshs 175,819,500 in form Kenya Urban Support Program and further Kenya Urban Institutional Grant of Kshs 10,000,000. The Kshs 175,819,500 will finance a development program while the 10m will be for recurrent programs.

Currently there are two massive operation targeted at the poorest and most vulnerable in Mandera town. This are tree planting and town cleaning where close to 950 poor women have been engaged to keep the town clean and water more than 6,400 new planted (on-going) trees. In return, they get some small allowances. They have submitted a request for Kshs 570 million but we are able to allocate Kshs 155.6 million to this semiautonomous body. Municipality is housed under Ministry of Lands Physical Planning as part of Urban Planning.

#### **County Assembly**

Commission on Revenue Allocation (CRA) has submitted to the Senate for legislation, the ceiling for both Mandera County Executive and Mandera County Assembly but the details have not been shared. The Senate however has not finalized on this and they have been engaging the County Assemblies' Speakers Forum. Pending the approval and following the revenue reduction we propose Kshs 635 million for the Assembly.

# MINISTRY OF LANDS, HOUSING AND URBAN DEVELOPMENT SECTORAL ACHIEVEMENTS FOR THE PERIOD 2013-2021

# **INTRODUCTION**

The advent of devolution has seen credible developments taking place in Mandera County, a once marginalized region but with high development potential. Generally, the county inherited a regime which had severe shortage of staff and key infrastructure. However, with devolution all the sectors including physical planning and land management have been revitalized.

The Ministry of lands is fully committed to fulfill its mandate of sustainable utilization of land to enable the county realize the socio-economic and cultural needs of the residents.

#### Vision

Sustainable planning, management and utilization of land and housing in Mandera County **Mission** 

To improve lives and livelihoods of Mandera people through efficient, sufficient, equitable and sustainable management of land resources

# **DEPARTMENTS IN THE MINISTRY**

- 1. Lands, Physical Planning and Survey
- 2. Housing and Urban Development

# ACTIONS AND ACHIEVEMENTS (2013-2021)

# 1. Securing of public land

The ministry of Lands, Housing, Physical Planning and Urban Development was able to secure land for projects of regional and national importance as follows;

Mandera Regional Livestock

The market is located in Garbaqoley location, Mandera East subcounty. The construction is currently on-going and the market is expected to boost animal industry in the region. It measures approximately 344.8Ha.

# Mandera Teachers Training College

The total area of land secured for the college is 19.35Ha and the construction of the college is almost complete. It is located in Shafshafey location, Mandera East.

# Mandera Medical Training

The total area of land secured for the college is 19.35Ha and the construction of the college is almost complete. It is located in Shafshafey location, Mandera East.

# Mandera Islamic University

The total land secured for the University is 25.09Ha but the construction/development plan is underway.

# Karrow, Takaba and Elwak Airstrips

Mandera County Government has allocated land for relocation/expansion of airstrips in Elwak, Takaba and Mandera. The three mentioned towns are rapidly developing hence the need to upgrade transportation infrastructure. Takaba and Elwak airstrips are fully operational while the formalization of the proposed Karow site is in progress.

# Mandera Water Supply and Sewerage System

Mandera town is developing and the need for water supply and liquid waste management have become a priority. The Ministry of lands has secured adequate land measuring 2.15Ha and 75.12Ha for water supply system and Sewage treatment plant respectively.

#### **Digitization of land records**

Mandera County Government inherited manual land records from the defunct local authority. However, the existing records were characterized by several challenges such as double registration, manipulation by registry officers, loss of records and inadequate space for storage.

The county government has successfully developed the Land Information Management System (LIMS) which is fully operational in Mandera East. Currently, **15,200** records have been digitized in to the system. The system has not only created data security but has also tripled land-based revenue. Specifically, a total of Kshs**51,426,436** has been collected from land rates since the operationalization of the system in 2020.

The digitization process is currently being rolled out to other sub-counties and the revenue collection is expected to surpass the set targets.

# **Resettlement of IDPs**

The ministry has managed to resettle about **1100** internally displaced persons across the county. About **800** IDPs were resettled in Rhamu and **300** in Elwak.

# **Construction of Land Registry**

The construction of land registry offices is one of the key achievements witnessed in the county's attempts to create a conducive work environment and to ensure security of land records. The county has thus managed to erect land registry office blocks in Elwak and Mandera East. Mandera and Elwak were prioritized because they are the two largest urban centres where land transactions are pronounced.

# Physical and land use planning

Land use planning is a tool for enhancing sanity in land use development. Mandera County inherited unplanned towns except for Mandera towns CBD. Currently, the county has prepared

Integrated Strategic Urban Development Plans (ISUDP) for Elwak, Mandera and Kotulo. The plans are at the approval stage but implementation of key infrastructure/utilities are already ongoing and are based on the plan proposals. There are also satellite plans for specific localities such as Didqumbi and Darweid which are being implemented.

Other satellite plans prepared and surveyed include;

- i. Border Point 1
- ii. Kamor

#### Staffing

Mandera County Government inherited a regime which had acute shortage of staff and the situation was exacerbated by the expanded structure of the devolved units. However, the county government has made a lot of progress in increasing in the number of staff in the Ministry of lands. The number of staff between 2013-2017 was 16 but this has currently increased to a total of 48 staff in service. Efficiency in service delivery has been enhanced due to adequate staff and decentralized services to the sub-counties.

## CITIZEN SERVICE CHARTER

The service charter is a response to the mandates of the Ministry in meeting the needs of the clients through the established departments. The Charter highlights the Ministry's objectives, responsibilities of the clients, functions and contact persons.

#### Objective

The core objective of the Service Charter is to enhance the level of awareness on our activities in the lands, survey, physical planning, housing and urban development.

#### Vision and Mission

#### Vision

Excellent, adequate and affordable administration and management of land, housing and land use planning for sustainable development of Mandera County.

#### Mission

To facilitate improvement of livelihood of the people of Mandera through efficient, sufficient, equitable and sustainable management of land.

**Core Values** 

- Professionalism
- Integrity
- Gender equity and equality
- Team work
- Patriotism
- Human dignity

- Non discrimination
- Commitment
- Innovation
- Zero tolerance to corruption
- Stakeholder involvement

# **Strategic Objectives**

- i. To ensure efficient and effective administration of land resource
- ii. To ensure up to date and reliable geospatial positioning and mapping of land resources

- iii. To acquire and maintain accurate geospatial data for physical development and provisions of secure land tenure
- iv. To facilitate access to land
- v. To ensure quality living environment through affordable housing

# Our Customers and Stakeholders

- The citizens
- Public institutions
- Development partners and international organizations
- Consultants and ContractorsNGOs and civil societies
- Government agencies

• Community Based Groups

# **Our Commitments**

- i. Observe professionalism in service delivery
- ii. Offer high quality service
- iii. Ensure that all information communicated is accurate
- iv. Respond promptly to inquiries and correspondences
- v. Observe government rules and regulations
- vi. Proper maintenance of public buildings and equipment

# 3.7 Obligation of Our Clients

- i. Provide accurate information to allow timely results
- ii. Give our employees necessary cooperation and respect as they attend to you
- iii. Report cases of corruption by staff
- iv. Avail all necessary documents to facilitate payments
- v. Observe government procurement rules and regulations

#### Service Delivery Charter

SURVEY DEPARTMENT				
<b>Objective: to prov</b>	vide efficient and effective land s	survey and mapping servic	es	
SERVICE	REQUIREMENTS	USER CHARGES	TIME LINE	
Enquiries	None	Free	On the spot	
Records search	• Plot documents,	Ksh 200 per plot	30 Minutes	
fees	• ID card,			
	Payment Receipts			
Demarcation	• Plot documents,	Ksh 3,000 per plot	Depends on no.	
survey	• ID card,		Of plots	
	Payment Receipts			
Cadastral survey	• Payment Receipts,	Minimum Ksh 10,000	One Month	
	• Letter of Allotment,	per portion plus 1% of		
	• Approved PDP	value of plot.		
Topographical	• Plot document,	•Ksh3,000 per plot	Two Days	
surveys	Payment Receipt.	•Ksh6,000 per small farm	Three Days	
		•Ksh10,000 per big farm	Five Days	

Beacon searches	<ul><li> Plot document,</li><li> Payment Receipt.</li></ul>	<ul> <li>Ksh 750 per beacon for HD plot,</li> <li>Ksh 1,000 per beacon</li> </ul>	One Day
		for LD plot	
Resolution of	Payment Receipt,	• Ksh 750 per beacon for	Three Days
Boundary	• Plots document from both	HD plots,	
Disputes (fixed	parties	• Ksh 1,000 per beacon	Five Days
boundaries)		for LD plots	5
,	LANDS DEPAR	ГМЕНТ	
<b>Objective:</b> To imp	prove land management and tenu	re security	
Registration of	• Transfer document	10,000	7days
documents	• 2 sets of passport size		
transfers	photographs for each party		
	• Copy of ID		
	Necessary clearance		
Issuance of	ID card	Free	1day
application form			5
Certificate of	Proof of ownership	3,500	5days
ownership	• Copy of ID	,	5
ep	Completed application form		
Registration of	Copy of ID	1,000	3days
farm	Completed application form	,	
Registration of a	Copy of ID	1,000	3days
plot	Completed application form		
Issuance of	• Copy of ID	500	1day
search certificate	Completed application form		
Resolution of	Proof of ownership	5,000 each party	2months
boundary dispute	Location map		
	• Availability of survey plan		
Application for a	Completed application form		
plot allocation	• Copy of ID		
1	DEPARTMENT OF PHYS	ICAL PLANNING	
<b>Objective:</b> To dev	elop land use planning guidelines	and standards for order	ly development
Approval of	• Six (6) copies of Architectural	Calculated per m <sup>2</sup>	2weeks
building plans	and Structural plans signed by a		
	registered Architect/Engineer;		
	• Copies of ownership documents;		
	Land rates clearance		
	certificate/receipt		
Land subdivision	• Copy of subdivision scheme by a	Municipality-	2weeks
	registered planner;	-2-10 plots -1500	
	• Copy of ownership documents;	-11-20 plots – 750	
	• Land rates clearance receipt.	-Above 20 – 500	

	<ul><li>Consent from lands committee</li><li>Duly filled PPA1 Form</li></ul>	<ul> <li>Other townships         <ul> <li>-2-10 plots -1000</li> <li>-11-20 plots - 500</li> <li>-Above 20 - 250</li> </ul> </li> </ul>	
Processing application for Change/ Extension of User/ renewal of lease	<ul> <li>Location plan</li> <li>Planning brief</li> <li>Duly filled PPA I</li> <li>Copy of ownership documents</li> </ul>	<ul> <li>Municipality - 15,000</li> <li>Sub-county headquarters -10,000</li> <li>Other urban centres 5000</li> </ul>	1week
Processing of Environmental Impact Assessment & and Audit reports	<ul> <li>Environment impact assessment report</li> <li>Site inspection</li> </ul>	<ul> <li>3,000 per report</li> <li>Site Inspection fee: <ul> <li>Municipality 1,000</li> </ul> </li> <li>Other townships-500</li> </ul>	1week
Certificate of compliance	• Site inspection report	1000	2days
Preparation of PDPs	<ul><li>Copy of ownership documents;</li><li>Rates Clearance Certificate.</li><li>Consent from the CECM</li></ul>	5000	1month
Circulation of plans for departmental comments	• Copies of PDPs	2000	2weeks
Technical/ advisory services	None	Free	On the spot