

REPUBLIC OF KENYA
MANDERA COUNTY ASSEMBLY

THE HANSARD

Tuesday, 4th August, 2020

*The House met in the Assembly Chambers
County Assembly Buildings at 2.33 p.m.*

[The Speaker (Hon. M. A. Khalif) in the Chair]

PRAYER

CONFIRMATION OF QUORUM

The Speaker (Hon. M. A. Khalif): Confirm whether we have quorum. Ring quorum bell.

(Quorum bell rang)

(After the expiry of the ten minutes)

The Speaker (Hon. M. A. Khalif): Is it over? Let us give them five more minutes. Where are the whips?

(Quorum bell rang for a further five minutes)

(Quorum obtained)

(Orders read)

PAPER LAID

EL-WAK MUNICIPALITY CHARTER (AMENDMENT) 2020

Hon. Jimale Abdi (Guba): Mr. Speaker, I beg to lay the following paper on the Table of the County Assembly today, Tuesday, 4th August, 2020 at 2.30 p.m.;
El-wak Municipality Charter (Amendment) 2020.

*(Hon. Jimale laid the document on the Table and
was committed to the Committee on Lands)*

Disclaimer: *The electronic version of the Mandera County Assembly Hansard Report is for information purposes only. A certified version of this Report can be obtained from the Hansard Editor, Mandera County Assembly.*

NOTICE OF MOTION

ADOPTION OF THE REPORT OF THE COMMITTEE ON PUBLIC SERVICE ON MANDERA COUNTY PUBLIC SERVICE BOARD REPORT, 2019

Hon. Kulow Alio (Rhamu): Thank you, Mr. Speaker, I beg to give Notice of the following Motion; -

THAT, the House adopts the report Public Service, Conflict Management, Cohesion, Integration and Devolved Units Committee on Mandera County Public Service Board Report, 2019.

Thank you.

MOTION

ADOPTION OF THE REPORT OF THE COMMITTEE ON BUDGET AND APPROPRIATIONS ON THE ANNUAL DEVELOPMENT PLAN 2020/2021

Ahmed Rashid (Gither): Mr. Speaker, I rise to move-

THAT this House adopts the report of the Committee on Budget and Appropriations on the Annual Development Plan 2020/2021

Mr. Speaker, the following are the members of the Budget and Appropriations Committee as constituted by the House.

1. Hon. Ahmed Rashid Mohamed -Chairperson
2. Hon. Abdullahi Siyad Adan -V/Chairperson
3. Hon. Abdi Adan Ali - Member
4. Hon. Adan Maalim Mohamed - ”
5. Hon. Ibrahim Ali Wariyo - ”
6. Hon. Issack Dahir Abdi - ”
7. Hon. Amran Adan Abdirahman - ”
8. Hon. Yussuf Maalim Dakane - ”
9. Hon. Fatuma Issack Osman - ”
10. Hon. Abdiaziz Dakat Maalim - ”
11. Hon. Nasra Noor Mohamed - ”
12. Hon. Sokorey Maalim Issackow - ”

The County Budget and Appropriations committee, is a select committee established under Standing Order No. 189. The Mandate of the committee includes:

- (a) Investigate, inquire into and report on all matters related to coordination, control and monitoring of the of the county budget,
- (b) Discuss and review the estimates and make recommendations to the County Assembly;
- (c) Examine the Fiscal strategy paper presented to the County Assembly;
- (d) Examine Bills related to the County budget, including Appropriations Bills; and

Disclaimer: The electronic version of the Mandera County Assembly Hansard Report is for information purposes only. A certified version of this Report can be obtained from the Hansard Editor, Mandera County Assembly.

(e) Evaluate tax estimates, economic and budgetary policies and programmes with direct budget outlays.

Mr. Speaker, Section 126 of the PFM Act provides that county government prepares an Annual Development Plan (ADP) in accordance with Article 220 (2) of the Constitution of Kenya 2010. The County Executive Committee member responsible for Finance and Economic planning is required to prepare development plan as per the format prescribed by regulations and submit the same, not later than 1st September of each year to the county assembly for its approval and send a copy to the Commission on Revenue Allocation and the National Treasury. Also, the County Executive Committee member is required then to publish and publicize the Annual Development Plan within seven days after its submission to the County Assembly.

The 2020/2021 ADP was presented to the Assembly on 30th October 2019 and subsequently committed to the Budget and Appropriations Committee on 6th November 2019 for consideration pursuant to Article 220 (2) of the Constitution, Section 126 of the Public Finance Management Act, 2012 and Section 104 of County Government Act as well as Standing Order 189 of Mandera County Assembly.

The ADP is a one-year plan that is derived from the County Integrated Development Plan (CIDP) 2018-2022 and incorporates recommendations from MTEF consultations, Sustainable Development Goals (SDGs), the Kenya Vision 2030 as well as the African Agenda 2063. Its development begins with a review of the implementation of the ADP 2018/19 as well as other previous county programmes and projects.

The ADP guides development resource allocation per sector as well as the monitoring and evaluation of programmes slated for the medium term that reflects the county government's priorities and plans by providing the review of the previous year's performance. This plan singles out gains to be consolidated and bottlenecks to be overcome during implementation of subsequent plans.

The Annual Development Plan outlines measures for responding to changes in the financial and economic environment as well as programmes to be delivered with details for each programme including the development needs to be addressed coupled with the strategies to be used to which the programmes will contribute; the services or goods to be provided; the performance indicators; and the proposed development allocation to each programme.

Mr. Speaker, the aspirations of the people of Mandera will remain at the centre of all ADPs and can only be realized through effective implementation of the planned projects and programmes. Substantial amount of resources is essential to ensure full implementation of this ADP. To meet this resource requirement, the county government will rely on equitable share from the Exchequer, its own local revenue collection, development partners and donors for support. In addition, innovative approaches and strategies will be required to mobilize these resources.

Proper implementation of this plan will therefore result into better delivery of services to the citizen while contributing immensely to the growth of the local economy.

Finally, Mr. Speaker, Sir, this ADP is the third Annual Development Plan under consideration by this committee since it was constituted in 2017.

Mr. Speaker, Budget and Appropriations Committee wishes to thank office of the Speaker and the Clerk of the Assembly for support extended to it in execution of its mandate as

Disclaimer: The electronic version of the Mandera County Assembly Hansard Report is for information purposes only. A certified version of this Report can be obtained from the Hansard Editor, Mandera County Assembly.

well as its committee members for their dedication, commitment and valuable contributions in interrogation of the document and compilation of this report.

However, we also admit delayed submission of this report that is attributed to long recess in December 2019 and January 2020 coupled with Corona virus pandemic.

Mr. Speaker, on behalf of the Budget and Appropriations committee and pursuant to Article 220 (2) of the C.O.K 2010, Section 126 of the Public Finance Management Act, 2012 as well as Section 104 of County Government Act, it is therefore my pleasant duty to table this report on the FY 2020/2021 Annual Development Plan for Mandera County Government for consideration by the County Assembly.

Mr. Speaker, Article 220 (2) of the Constitution states that National legislation shall prescribe;

- (a) The structure of the development plans and budgets of counties;
- (b) When the plans and budgets of the counties shall be tabled in the county assemblies; and
- (c) The form and manner of consultation between the national government and county governments in the process of preparing plans and budgets.

Mr. Speaker, Section 104 of the County Government Act 2012 states that; -

“A County Government shall plan for the county and no public funds shall be appropriated outside a planning framework developed by the County Executive Committee and approved by the County Assembly. And that the county planning framework shall integrate economic, physical, social, environmental and spatial planning”.

The ADP is a key document that comprises of a one-year excerpt of the five years County Integrated Development Plan (CIDP 2018-2022). The Annual Development Plan serves as a basis for development of the county annual budget and guides the budget making process for the coming financial year.

Mr. Speaker, the 2020/2021 Annual Development Plan sets out the counties strategic priorities, programmes and projects for the medium term that reflects the government's development agenda for the coming financial year. It contains the programmes to be undertaken in considerations with the economy, cost of goods (Market index), and source of funds, time frame, performance indicators, targets and the implementing agency.

Mr. Speaker, it is worthy to note that the timing of the 2020/2021 ADP is way off the recommended timeline as a result of unforeseeable circumstances which occasioned delay in compilation of this report to the county Assembly.

Mr. Speaker, Sir, the preparation and approval of the Annual Development Plan is provided for in section 126 of the PFM Act 2012. Section 126 of the PFM Act 2012 requires every county government to prepare a development plan and submit to the Cabinet for approval. The County Executive Committee member responsible for planning should not later than the 1st September in each year, submit the development plan to the County Assembly for its approval, and send a copy to the Commission on Revenue Allocation and the National Treasury. Also to Publish and publicize the Annual Development Plan within seven days after its submission to the County Assembly.

Disclaimer: *The electronic version of the Mandera County Assembly Hansard Report is for information purposes only. A certified version of this Report can be obtained from the Hansard Editor, Mandera County Assembly.*

Mr. Speaker, the following forms the legal basis for preparation of Annual Development Plan. The Annual Development Plan is prepared in accordance with section 126 of the Public Finance Management Act, 2012 which states that:

1. Every county government shall prepare a development plan in accordance with Article 220 (2) of the Constitution, that includes—
 - a) Strategic priorities for the medium term that reflect the county government's priorities and plans;
 - b) A description of how the county government is responding to changes in the financial and economic environment;
 - c) programmes to be delivered with details for each programme of-
 - i. The strategic priorities to which the programme will contribute;
 - ii. The services or goods to be provided;
 - iii. Measurable indicators of performance where feasible; and
 - iv. The budget allocated to the programme;
 - d) payments to be made on behalf of the county government, including details of any grants, benefits and subsidies that are to be paid;
 - e) a description of significant capital developments;
 - f) a detailed description of proposals with respect to the development of physical, intellectual, human and other resources of the county, including measurable indicators where those are feasible;
 - g) a summary budget in the format required by regulations; and
 - h) Such other matters as may be required by the Constitution or this Act.
2. The County Executive Committee member responsible for planning shall prepare the development plan in accordance with the format prescribed by regulations.
3. The County Executive Committee member responsible for planning shall, not later than the 1st September in each year, submit the development plan to the county assembly for its approval, and send a copy to the Commission on Revenue Allocation and the National Treasury.

Mr. Speaker, an assessment of the legal compliance of this Annual Development Plan (ADP) shows that it adhered to some of the legal provisions. Nonetheless the Committee noted some non-compliance, these include: -

- a) That the general legal requirement as provided for under Section 126 (1) of the Public Finance Management (PFM) Act, 2012, and Article 220 (2) of the Constitution of Kenya, 2010 was not met in the preparation of this Mandera County ADP, 2020/2021.
- b) The Annual Development Plan was submitted to the County Assembly Two Months past its due date of 1st September, 2019. This contravenes the constitutional dates set in the PFM Act and has negative and spilling effect on the budget cycle. County Fiscal Strategy Paper of 2019 was approved with disregard to Annual Development Plan of 2020/2021 financial year that shall have formed basis for preparation the strategic paper. The County Fiscal Strategic Paper's main objective is to provide sector and unit budget ceilings that could have formed opinion on Annual Development Plan.

Disclaimer: The electronic version of the Mandera County Assembly Hansard Report is for information purposes only. A certified version of this Report can be obtained from the Hansard Editor, Mandera County Assembly.

- c) Section 126 (1) (b) of PFM Act 2012 requires County to include in the ADP a description of how the County Government is responding to changes in financial and economic environment. Despite the requirement by the Act and Mandera County being in a limbo scenario in respect to vertical resources sharing brought about by proposed CRA formulae. No response measures submitted to the County Assembly.
- d) Provision of Section 126 (1) (d) of PFM Act was not factored. This section requires ADP to include payments to be made on behalf of the County Government including details of any grants, benefits, subsidies that are to be paid.

Mr. Speaker, Sir, Part XI (eleven) of County Government Act 2012 and more specifically Section 102 and 103 of the County Government Act provides for Principles of Planning and Objectives of County Planning as: -

The principles of planning and development facilitation in a county shall—

- (a) Integrate national values in all processes and concepts;
- (b) Protect the right to self-fulfillment within the county communities and with responsibility to future generations;
- (c) Protect and integrate rights and interest of minorities and marginalized groups and communities;
- (d) Protect and develop natural resources in a manner that aligns national and county government's policies;
- (e) Align county financial and institutional resources to agreed policy objectives and programmes;
- (f) Engender effective resource mobilization for sustainable development;
- (g) Promote the pursuit of equity in resource allocation within the county;
- (h) Provide a platform for unifying planning, budgeting, financing, programme implementation and performance review; and
- (i) Serve as a basis for engagement between county government and the citizenry, other stakeholders and interest groups.

The objectives of county planning shall be to—

- (a) Ensure harmony between national, county and sub-county spatial planning requirements;
- (b) Facilitate the development of a well-balanced system of settlements and ensure productive use of scarce land, water and other resources for economic, social, ecological and other functions across a county;
- (c) Maintain a viable system of green and open spaces for a functioning eco-system;
- (d) Harmonize the development of county communication system, infrastructure and related services;
- (e) Develop urban and rural areas as integrated areas of economic and social activity;
- (f) Provide the preconditions for integrating under-developed and marginalized areas to bring them to the level generally enjoyed by the rest of the county;
- (g) Protect the historical and cultural heritage, artefacts and sites within the county; and
- (h) Make reservations for public security and other critical national infrastructure and other utilities and services;
- (i) Work towards the achievement and maintenance of a tree cover of at least ten per cent of the land area of Kenya as provided in Article 69 of the Constitution; and

Disclaimer: *The electronic version of the Mandera County Assembly Hansard Report is for information purposes only. A certified version of this Report can be obtained from the Hansard Editor, Mandera County Assembly.*

(j) Develop the human resource capacity of the county.

Mr. Speaker, the status of the implementation of the ADP 2019-2020 is quite good since most of the development programmes were implemented throughout all the sectors. However, the CECM's did not submit regular report to the County Assembly on the status of the various projects and the implementation of the budget. This makes it difficult to underscore any issues arising that hinder the implementation.

Mr. Speaker, the Annual Development Plan for 2019/2020 was approved in April 2019, two months before approval of the Budget Estimates of 2019/2020, thus making planning timelines to be skewed.

Mr. Speaker, the 2020/2021 Annual Development Plan (ADP) sets out the county's strategic priorities, programmes and projects- Department by Department, for the medium term that reflects the government's development agenda for the coming fiscal year. It contains the following new programmes planned to be undertaken.

1. Department of Water, Energy, Environment and Natural Resource

The Ministry proposes the following New Project Proposals for FY 2020/2021

- a) Drought preparedness response capacity in the sub-sectors
- b) Emergency water trucking
- c) Climate proofed water infrastructure e.g. drilling and equipping of boreholes

Water & Sewerage Service Provisions

- a) Institutional Capacity Development project
- b) Water Service Provision Management

Environmental Management and Protection

- a) County Forest and Management Extension Programme
- b) Commemoration of environmental days
- c) Formulation of policies and regulations
- d) Environmental education
- e) Operationalization of County Environment Committee
- f) Environmental regulation compliance and enforcement
- g) Sustainable charcoal burning technology
- h) Establishment of botanical garden/people's park
- i) Implementation of devolved forestry functions and rehabilitation of quarry
- j) Conservation, protection and management of wetlands and water catchment areas

Energy-Harnessing Solar Energy

- a) Mapping of renewable energy resources
- b) Solar street lights in wards
- c) Solar mini-grids wards
- d) Reliable energy for public institutions at
- e) Solar powered systems at boreholes
- f) Maintenance of solar powered systems & floodlights
- g) Staff capacity building

Disclaimer: The electronic version of the Mandera County Assembly Hansard Report is for information purposes only. A certified version of this Report can be obtained from the Hansard Editor, Mandera County Assembly.

County Tourism & wildlife Development

- Development of County Tourism
- Wildlife resources management and Hills conservation

2. Roads, Transport and Public Works –Road Network

The Ministry proposes the following New Project Proposals for FY 2020/2021

- a) Construction of tarmac roads (Elwak Town) 7km
- b) Construction of jilirib gravel road(khalalio)-graveling
- c) Construction of gravel roads (Rhamu-Ashabito) 36km
- d) Construction of tesolamesa gravel roads (Garbaqole)
- e) Construction of gravel roads (B9 Libihiya-OdhaArabia) 51km
- f) Construction of gravel roads (Kiliwehiri-BirkanEymole) 30km
- g) Construction of gravel roads (Dandu-didkuro,Qarsaham,Eresteno-TesoRhamu-Gagab) 35km
- h) Construction of gravel roads (Dololo-Qalanqalesa-kutayu) 30km
- i) Rehabilitation of Roads (Olla Banisa) 60km
- j) Construction of gravel roads (Takab-Qofole) 54km
- k) Construction of gravel roads (lafey-waranqara) 36km
- l) Construction of gravel roads (El-wak-shimbiFatuma) 60km
- m) Construction of bridge (box culvert) at BusleyLagga)
- n) Construction of bridge (box culvert) at Mandera Livestock Market
- o) Construction of bridge (box culvert) at Did kurolagga
- p) Construction of bridge (box culvert) at wangaidahanlagga
- q) Construction of drift at Qodqod
- r) Construction of drift at Hareri
- s) Construction of drift at Kukub
- t) Construction of drift at BojiGarse
- u) Construction of drift at Dololo
- v) Construction of drift at Waranqara
- w) Construction of drift at Qalicha
- x) Construction of drift at Funanteso
- y) Construction of drift at Qofolo Takaba)
- z) Construction of drift at Didkuro

3. Department of Youth, Gender and Social Service

The Ministry proposes the following New Project Proposals for FY 2020/2021

- a) Construction of children sub county offices
- b) Establishment and operationalization of youth resource center
- c) Develop special institutions for empowering PWDs
- d) Cash transfer programmes for PWDs

Disclaimer: The electronic version of the Mandera County Assembly Hansard Report is for information purposes only. A certified version of this Report can be obtained from the Hansard Editor, Mandera County Assembly.

- e) Constituency women enterprise fund
- f) Orphans and vulnerable children cash transfer programme
- g) Financial assistance to special group entrepreneur's i.e grants
- h) Registration capacity building and supporting youth, women and PWDs self-help groups
- i) Training of the special group on income earning activities
- j) Construction, equipping and operationalizing PWDs empowerment centers

4. Mandera Municipality

The New programme for Mandera Municipality include

- a) Urban infrastructure services –Renovating of existing markets, Renovation of Mandera Bus park in Neboi ward, storm water drainage, tree planting Mandera Municipality, construction of modern abattoir shafshafey and fencing of Geneva play ground
- b) Urban waste management services –strategically place litter bins, construction of modern ablution blocks in Neboi Ward and sanitation services
- c) Street lighting –maintenance of solar street lights and maintenance of floodlights, maintenance of KPLC street lights
- d) Firefighting and disaster management services –establishment of disaster response team and establishment of disaster early warning and response center
- e) Municipal Administration and Human Resource Development-recruit and capacity building of staff and purchase of motorcycles

5. Office of the Governor

The following are the new proposal under office of the Governor

- a) Construction of 2No complex offices (HQ)
- b) Training and capacity building of staff
- c) Disaster response coordination, disaster policies and intervention

6. Education, Culture and Sport

The Ministry proposes the following New Project Proposals for FY 2020/2021

- a) Construction of fully equipped ECDE resource centers
- b) Awareness and sensitization of ECDE implementation of new curriculum
- c) Provision of learning materials for ECDE centers and chairs
- d) One ECDE model classroom for Kutulo
- e) Course books for ECDE children
- f) Growth monitoring and deworming and supply of vitamin A supplement
- g) School feeding programme to 35,000 ECDE pupils
- h) Infrastructural development for ECDE college
- i) Provisions of tool and equipment for all VTCs
- j) Provision of water for the six VTCs
- k) Construction of 20 no. classes for all VTCs

Disclaimer: The electronic version of the Mandera County Assembly Hansard Report is for information purposes only. A certified version of this Report can be obtained from the Hansard Editor, Mandera County Assembly.

- l) Construction of perimeter wall for Mandera Vocational Training Center
- m) Provision bus for Takaba VTCs
- n) Provision of land cruiser for department of VTCs
- o) Building capacity of VTCs staff and BOGs on quality assurance
- p) Establishment of sports talent academics in the six sub counties
- q) Development of museums and cultural sites

7. Public service management and Devolved unit

The Ministry proposes the following New Project Proposals for FY 2020/2021

- a) Construction of Mandera East sub county administration block
- b) Construction of ward offices
- c) Construction of town administration blocks
- d) Establishment of sewer line in sub county (Elwak and Rhamu and Takaba)
- e) Purchase of trucks for sanitation in six sub counties
- f) Drilling of boreholes for firefighting
- g) Purchase of vehicle for enforcement officers

8. Lands, Housing and physical planning

The Ministry proposes the following New Project Proposals for FY 2020/2021

- a) Beaconing of planned demarcation
- b) Processing and issuance of title deeds developing digital land registration and digitization of land records
- c) Construction of land registration offices
- d) Demarcation of public utilities in planned areas
- e) Acquisition of land planning and allocation
- f) Rhamu integrated development plan
- g) Planning and surveying of five wards centers (Gither, Aresa, Eymole, Shimbir-Fatuma and Arabia)
- h) Construction of affordable units in Elwak
- i) Renovation of government offices and staff quarters countywide

9. County Public Service Board

The new proposal of the section includes

- a) Construction of CPSB Cafeteria
- b) Capacity building training and development
- c) Recruitment of county personnel

10. Agriculture, irrigation, livestock and fisheries

The Ministry proposes the following New Project Proposals for FY 2020/2021

Disclaimer: The electronic version of the Mandera County Assembly Hansard Report is for information purposes only. A certified version of this Report can be obtained from the Hansard Editor, Mandera County Assembly.

- a) Staff employment (Mandera East)
- b) Conduct farm demonstration in six sub counties
- c) Construction of offices at Mandera, Sala, Kutulo, Hareri, Khalalio and Rhamu Dimtu
- d) Capacity building for farmers' construction of Agricultural Training Centers (ATC)
- e) Purchase of motor vehicle and motor cycles
- f) Purchase of farm tractors
- g) Procurement of seeds and assorted items
- h) Construction of masonry tanks (Asset creation)
- i) Rehabilitation of land under irrigation system (Asset creation)
- j) Trees nurseries establishment (Asset creation)
- k) Construction of soil conservation structures
- l) Procurement of agroforestry seeds and seedlings for 4800 farmers
- m) Purchase and installation of greenhouse
- n) Development of farm water harvesting structures
- o) Establishment of large scale storage facilities

Under irrigation;

- a) Construction of water harvesting and storage structures at farm level
- b) Development of rain fed areas under crop production
- c) Development and opening of hectares' land under irrigation
- d) Construction of main lateral concrete canal to increase efficiency in irrigation
- e) Purchase and supply irrigation pumping sets to farmers' groups
- f) Construction of pump houses to prevent theft and weather vulgar
- g) Irrigation and water users' association capacity built
- h) Technical staff capacity building
- i) Purchase of motor vehicle and motor cycles
- j) Purchase of GIS gadget

Under livestock and fisheries;

- a) Establishment of livestock export zone
- b) Construction of abattoirs (Lafey, Kutulo, Takaba and Banisa)
- c) Rehabilitation of abattoirs
- d) Construction of slaughter slabs (Ashabito, Khalalio, Libehia, Aresa, Shimbir-Fatuma, Wargadud, Fincharo, Guba, Sala, Qalanqalesa, Kutayu, Eymole, Burduras, Guticha Rhamu Dimtu, Qofole, Gari, Malkamari)
- e) Rehabilitation of slaughter slabs (Banisa, Takaba, borehole 11, Dandu, Fino, Arabia)
- f) Construction of hides and skins tannery
- g) Construction of water troughs
- h) Supply and delivery of fingerlings

11. Trade, Investments, Industrialization and Cooperative Development

The Ministry proposes the following New Project Proposals for FY 2020/2021;

Disclaimer: The electronic version of the Mandera County Assembly Hansard Report is for information purposes only. A certified version of this Report can be obtained from the Hansard Editor, Mandera County Assembly.

- a) Recruitment of staff and training of existing staff
- b) Construction/refurbishment of office blocks at Mandera Township and Neboi wards
- c) Purchase of one motor vehicle Mandera East
- d) Construction of proposed market stalls at Guticha, Derkhale, Malkamari, Dandu, Lagsure, Guba, morothile, Waranqara, Arabia and Shimbir Fatuma
- e) Financing of 90 groups SMEs -Mandera County Trade development fund
- f) Supply and delivery of juakali Artisan
- g) Procurement of weight and measures standards (equipment)
- h) Construction of one jua kali center in Mandera East
- i) Promotion and registration of cooperatives

12. Health Service

The Ministry proposes the following New Project Proposals for FY 2020/2021;

- a) construction of 15 new housing units
- b) establishment of community units
- c) renovation of 5 staff housing units
- d) establishment of 1 satellite blood bank (El-wak)
- e) construction of modern health in 6 wards
- f) construction of 1 medical supplies warehouse in Elwak
- g) expand and establishment of radiology units in 2 sub county hospitals (Lafey and Banisa)
- h) expand and establishment of 2 dental and eye units (Lafey and Banisa)
- i) capacity building of health workers on specialized courses
- j) permanent water supply for Takaba and Elwak hospitals
- k) establishment of oxygen plant at MCRH and Elwak and supply chain linked with Lafey, Takaba, Kutulo, Banisa and Rhamu
- l) construction and equipment of 2 mortuaries in Takaba and Rhamu
- m) purchase of 2 utility vehicle for sub all sub counties HQs
- n) construction of 4 dispensaries in 4 sub counties
- o) initiate health insurance cover scheme for 10,000 vulnerable persons for the seven sub counties
- p) establishment and strengthening departments of physiotherapy, orthopedic and occupational therapy.

Mr. Speaker, Sir, Annual Development Plan is a one-year development plan that is extracted from County Integrated Development Plan, a master plan for five years that is prepared in line with Medium Term Expenditure Framework III driven from Vision 2030, the County strategic priorities, programmes and projects set out in the 2020-2021. Annual Development Plan is a 95 percent reflection of priorities and programmes highlighted in the County Integrated Development Plan (2018-2022).

The table below shows the total departmental allocations as per the ADP 2020-2021 and Budget Committee Ceilings of CFSP 2020 for Financial Year 2020-2021.

Disclaimer: The electronic version of the Mandera County Assembly Hansard Report is for information purposes only. A certified version of this Report can be obtained from the Hansard Editor, Mandera County Assembly.

DEPARTMENTS	Total Departmental Allocation Proposed by Executive (ADP 2020-2021)	Total Departmental Allocation Proposed by Budget Committee (CFSP 2020-2021)	Deviation	% of Deviation
Office of the Governor	673,481,122.38	527,028,706	146,452,416.38	27.7%
Finance, Economic planning and ICT	872,860,793.74	707,186,284	165,674,509.74	23.3%
Water, Energy, Environment and Natural resources	2,075,845,719.17	1,619,438,071	456,407,648.17	28.2%
Education, Culture and Sports	1,056,625,500.03	750,950,738	305,674,762.03	40.6%
Road, Transport and Public works	2,526,140,493.16	1,149,475,357	1,376,665,136.20	120%
Lands, Housing and Physical planning	376,473,134.90	415,967,620	(39,494,485.10)	-9.4%
Public service and Devolved unit	1,648,024,601.49	1,163,477,839	484,546,762.49	41.6%
Health	2,571,081,493.19	2,177,480,601	393,600,892.19	18.05%
Agriculture, irrigation, Livestock and Fisheries	900,200,000	908,322,789	(8,122,789)	-0.9%
Youth, Gender and Social service	250,838,937.22	122,749,037	128,089,900.22	105%
Trade, Industrialization Cooperative Development	250,838,937.22	296,894,179	(46,010,241.78)	-15.5%
County Public Service Board	68,545,017.30	67,619,760	925,257.30	1.4%
County Assembly	1,136,227,686.97	959,313,414	176,914,272.97	18.35%
Total	13,336,048,130.75	10,865,904,365	3,541,324,041.81	32.6%

Mr. Speaker, the total amount provided for the total development plan is quite ambitious considering the anticipated reductions in the budget. Due to change in CRA formulae, the

Disclaimer: The electronic version of the Mandera County Assembly Hansard Report is for information purposes only. A certified version of this Report can be obtained from the Hansard Editor, Mandera County Assembly.

possible estimates is in ranges from **8Bn** to **8.7Bn** for total Budgetary allocation while the development one will be in the range of **1.5Bn** to **2.7Bn** at best.

Mr. Speaker, the Budget and Appropriation Committee noted that the total departmental ceilings provided by the Executive in the approved CFSP 2020 deviated from the allocations provided in the ADP 2020-2021 with a huge variance of about 3.5Bn.

Mr. Speaker, Monitoring & Evaluation is a powerful public management tool that can be used to improve the way through which county governments achieve results. To ensure greater transparency and accountability, the Constitution of Kenya 2010 requires that government use Monitoring & Evaluation mechanism as an integral part of developing and executing government policies, programmes and projects and in resource allocation and management at the two levels of governments.

Mr. Speaker, Sir, section 47 of the County Government Act, 2012, the County Executive Committee is expected to design a performance system which will evaluate performance of the County Public Service in relation to the implementation of County policies, projects and programmes.

Mr. Speaker, the County Assembly through its various committees should be scrutinizing the Quarterly M&E reports that will be produced plus the annual progress reports indicating the status of implementation of all development projects, service delivery and budget performances of all sectors.

Mr. Speaker, Sir, the Departmental Committees of the County Assembly reviewed the 2020/2021 Annual Development Plan and submitted the following recommendations to the Budget and Appropriations Committee for incorporation into this report.

PUBLIC SERVICE, CONFLICT MANAGEMENT, COHESION, INTERGRATION AND DEVOLVED UNITS

1. Construction of Sub county administration office for Mandera North and Lafey,
2. Town administration office for seven sub counties
3. Construction of ward offices for Malkamari, Guticha, Fino, Waranqara, Gither, Morothile and Derkhale wards.

TRADE, INVESTMENT, INDUSTRIALIZATION AND COOPERATIVE DEVELOPMENT

1. Milk Trade and food production Market Stall in Wargadud and same in El-Golicha
2. Market stall at Arda Hola and El-Golicha
3. Market stall at Kotkoto in Takaba South
4. Market stall at Bulla Haji Rashid in Takaba

LANDS, HOUSING AND PHYSICAL PLANNING

No new proposal from the Committee.

AGRICULTURE, LIVESTOCK AND FISHERIES

1. Three new Farm ploughing tractors to support farmers to increase Agricultural produce

Disclaimer: The electronic version of the Mandera County Assembly Hansard Report is for information purposes only. A certified version of this Report can be obtained from the Hansard Editor, Mandera County Assembly.

2. Supply of seeds, farm tools and equipment and Training of Farmers in Libehia ward
3. Construction of Gabions as well as Extension of Canals in Hareri and Aresa arears.
4. Construction of Gabions and Irrigation Canals in Mado and Rhamu Dimtu.
5. Repair of grounded canal in Gududiya Irrigation schemes
6. Construction of bridge over Gududiya valley for easy transportation of materials to the Irrigation scheme.
7. Bush clearing of Gududiya irrigation scheme
8. Access road to farmers at Darika and Lamanded in Khalalio.
9. Construction of earth pan for Bulla Folai farmers along Lagsure in Kiliwehiri ward.
10. Construction of hey stone at Kiliwehiri
11. Purchase of seeds, farm inputs and equipment in Kiliwehiri farms

ROADS, PUBLIC WORKS AND TRANSPORT

1. Road connecting Borar-Kukub in Tarama
2. FunanTeso - Kilwehiri road
3. Guticha -Shirshir -Qoqaye Road
4. Guticha- Lanqura- Guba Road
5. Guticha -Olla Road
6. Olla- Dagahturtur Road
7. Sarman- Lanqura road
8. Guticha – Morothile Road
9. Itesemalesa -Garboqoley Road
10. Khalalio- Jirlib Road
11. Gravelling and Muraming of Takaba town road
12. Takaba – IyanAbakula
13. Kubdishan –Gubatu- Arda Halo
14. Roads between Takaba –Wangaidahan
15. Drift at Lagsure next to Kiliwehiri town
16. Rehabilitation Takaba AP drift.
17. construct drift between Kubdishan –Gubatu- Arda Halo road

EDUCATION, SPORTS AND CULTURE COMMITTEE

1. Construction of ECDE classrooms in Takaba
2. Employment of ECDE teachers in the County
3. Supply of ECDE desks and learning materials in the County
4. Supply of ECDE feeding programme in the County
5. Construction of Vocational Training Centre at Takaba in Mandera West Sub County
6. Sport Programmes in all Sub County Headquarters
7. Completion of libraries in Elwak and Lafey Sub Counties

HEALTH SERVICES COMMITTEE

The Committee recommends the following;

Disclaimer: The electronic version of the Mandera County Assembly Hansard Report is for information purposes only. A certified version of this Report can be obtained from the Hansard Editor, Mandera County Assembly.

1. Purchase of E-max diagnostic machine for detecting transfusion transmissible infection blood bank at Ksh 25,000,000
2. Increase the supply of pharmaceutical for all health facilities from Ksh 89,622,720 to Ksh 200,000,000 to avoid shortages of drugs
3. Increase Supply of non-pharmaceutical for all health facilities from Ksh 52,108,800 to Ksh 80,000,000
4. Increase operational cost of Mandera County Referral Hospital from Ksh 21,254,400 to Ksh 30,000,000
5. Increase operational cost of running of Elwak Sub County Referral Hospital from Ksh 11,902,464 to Ksh 15,000,000
6. Increase operational cost of running other Sub Counties Referral Hospital to Ksh 10,000,000
7. Procurement of laboratory supplies from Ksh 6,814,164 to Ksh 30,000,000

In addition, the Committee also proposes the following new projects:

1. Hareri Maternity wing at Hareri Health Facility
2. Ogothe Dispensary in Lagsure ward
3. Reporting Tools and Stationaries at Takaba Referral Hospital
4. Didkoba Dispensary in Dandu ward
5. Dagmarer Dispensary in Rhamu Dimtu ward

Mr. Speaker, Sir, the Budget and Appropriation Committee on its sitting of 29th June 2020 resolved that the CECM for Finance and Economic Planning should submit written submission on the following queries highlighted in the Annual Development Plan for FY 2020-2021;

- a) Why the Annual Development Plan does not adequately address equity in the county i.e. skewed distribution of the major projects and programmes among the seven sub counties?
- b) Whether there is a Memorandum of Understanding (MoU) between the County Government and National Government on the maintenance of KPLC Street light provided for in ADP 2020-2021?

Mr. Speaker, the Committee to date did not receive any response from the CECM regarding the above stated issues.

Mr. Speaker, the Budget and Appropriation Committee reviewed the Annual Development Plan to establish whether the entire document was prepared in accordance with the law and relevant regulations. The committee also sought to ensure whether the plan contained the projects to be undertaken including the project's location.

During its sittings to consider the revised Mandera County ADP 2020/2021, the Committee made the following observations;

- a) The plan fails to adequately address equity in the County. There is skewed distribution of major projects and programmes among the Seven Sub Counties.
- b) The statutory timeline of the document was not adhered to by both the County Treasury and the County Assembly.

Disclaimer: The electronic version of the Mandera County Assembly Hansard Report is for information purposes only. A certified version of this Report can be obtained from the Hansard Editor, Mandera County Assembly.

- c) The County strategic priorities, programmes and projects set out in the 2020-2021 Annual Development Plan is about 90 percent reflection of priorities and programmes highlighted in the County Integrated Development Plan (2018-2022).
- d) The Implementation Status of 2019/2020 Annual Development Plan was quite good since most of the development programmes were implemented throughout all the sectors.
- e) There is insignificant deviation of of ADP from CIDP 2018-2022
- f) The 2020/2021 ADP is an ambitious plan with a Development target of Ksh 13 Billion
- g) No sources of revenue are listed for the resources.

Mr. Speaker, Sir, the Budget and Appropriation Committee noted a small deviation of the following departments with additional new items that are not in the CIDP 2018-2022;

Ministry of Education, Culture and Sports,

- a) Construction of 6 No sports ground
- b) Establishment of sports talents Academies in the six sub counties
- c) Perimeter wall for Geneva sports ground
- d) Development of museums and cultural sites
- e) Developing of Mandera County Government policy on culture and heritage
- f) Purchase and supply of sporting items and equipment
- g) County tournaments
- h) Gym facilities at Moi Stadium

Ministry of Trade,

- a) Feasibility study architectural design, master planning socioeconomic and environmental impact assessments, developed strategies, developments of boqs for the development of Mandera Town SME park (Modern Markets)

Ministry of Roads, Transports and Public Works,

- a) Rehabilitation of roads (Olla-Banisa)
- b) Construction of 7km tarmac roads in El-wak town

Ministry of Public Service Managements,

- a) Constructions of rehabilitation centers in Elwak and Lafey town
- b) Construction of Go-down store in Mandera East Enforcement

Ministry of Land,

- a) Construction of land registry office in Rhamu.

Mr. Speaker, the Committee finally recommends that this House approves the Report of the Budget and Appropriation Committee on the Annual Development plan for FY 2020/2021.

I request Hon. Abdullahi Siyad to second me.

Hon. Abdullahi Siyad (Lafey): Thank you, Mr. Speaker. I stand to second.

Disclaimer: The electronic version of the Mandera County Assembly Hansard Report is for information purposes only. A certified version of this Report can be obtained from the Hansard Editor, Mandera County Assembly.

Secondly, as a committee we would like to send our appreciation to all committee members and the House in general for making this report a reality.

Thirdly, we would also like to appreciate the offices of the Speaker, the Clerk and the secretariat for their diligent work in ensuring the committee delivers a good report.

Lastly, I would request all the honorable members to support.

Thank you.

(Question Proposed)

The Speaker (Hon. M. A. Khalif): Just put it on.

Hon. Abdinoor Dakane (Khalalio): Thank you, Mr. Speaker. I am honorable Rafat member for Khalalio. Mr. Speaker, as much as I stand to support the Budget and Appropriation Committee report, there were some things which were highlighted very well in the report by the Committee on Budget. There was no equity in distribution of projects in the wards or in the Sub-counties. These are issues affecting Khalalio ward. You will realize that only agricultural and some roads were captured. The committee has to scrutinize such issues.

I stand to support.

Thank you.

The Speaker (Hon. M. A. Khalif): Honorable Alinoor, Member for Wargadud.

Hon. Alinoor Derow (Wargadud): Thank you, Mr. Speaker. I intend to move a Motion of amendment to the Budget and Appropriation Committee report.

The Speaker (Hon. M. A. Khalif): Is it a Motion or an amendment?

Hon. Alinoor Derow (Wargadud): Amendment to the Motion.

The Speaker (Hon. M. A. Khalif): Okay.

Hon. Alinoor Derow (Wargadud): Pursuant to the provision of Standing Order No. 54 (1), I rise to move the following amendments to the report of the Budget and Appropriations Committee with regards to Annual Development Plan (ADP) 2020/2021 as follows;

1. Grading and murruming of Wargadud – Qoqaye Road (50km).
2. Storm Water Control and Building of gabions at Wargadud town.
3. Construction of ECD classes at Kamor Usle, Tuli, Dadachulo, Qoloy, Wargadud Primary and Al-irshad ECD centers.
4. Construction of Twin Toilet at Tuli, Kamor Usle, Buqe and Udole ECD centers.
5. Planning and Surveying of Wargadud town.
6. Operationalization of Elele irrigation, Borehole, piping of water and supply of generator set.
7. Construction of livestock crushes at Harsanga, Buqe and Ireskinto.
8. Construction of Dispensary at Buqe, Harsanga and Tuli.
9. Extension of water supply to Wargadud west village.
10. Extension of Water supplies from Borehole and construction of water kiosks at Buqe.
11. Drilling and equipping of Borehole at Kamor Usle of Wargadud town.
12. Desilting and Expansion of a pan in Ireskinto, Dirib Bathana and Tuli pan.
13. Construction of underground water tank at Awal Bandira village.
14. Construction of deep well at Udole primary school.
15. Repair of underground Tank at Ireskinto and Udole.

Disclaimer: *The electronic version of the Mandera County Assembly Hansard Report is for information purposes only. A certified version of this Report can be obtained from the Hansard Editor, Mandera County Assembly.*

I request honorable Shaban, member for Ashabito ward, to second me.

Thank you.

Hon. Shaban Hassan (Ashabito): Thank you, Mr. Speaker. I am a neighbor to honorable Alinoor of Wargadud. I rise to second the amendment. Wargadud being one of the oldest town in Mandera County has lagged behind in terms of development. I appeal to the Budget and Appropriation Committee to capture all its proposal in the coming budget.

Thank you.

The Speaker (Hon. M. A. Khalif): When you are saying in the coming budget, what does it mean? We are not discussing the budget. We are discussing the Annual Development Plan (ADP).

Hon. Shaban Hillow (Ashabito): I urge the honorable House to support the amendment.

(Amendments proposed)

The Speaker (Hon. M. A. Khalif): Hon. Yakub!

Hon. Yakub Hassan (Derkhale): Thank you, Mr. Speaker. I stand to support this amendment to the Annual Development plan (ADP). Honorable Alinoor Derow is one of the members in this House who has his electorates at heart. If only this House approves this amendment and the executive implements then what could have been done in the next five years, honorable Alinoor could have done it in only one year.

The Speaker (Hon. M. A. Khalif): You are interfering Hon. Alinoor, do not press the mic. Just leave it.

Hon. Yakub Hassan (Derkhale): I believe in him because he is the only honorable member who has the interest of his electorates at heart. Let all of us support this amendment. Now it is about the House supporting this amendment and then the Executive implementing the same if passed by the House. I urge the executive to put the same in the coming budget for 2020/2021 and implement it.

I rest my case.

Thank you, Mr. Speaker.

The Speaker (Hon. M. A. Khalif): Hon. Bashir Ibrahim of Kiliwehiri.

Hon. Bashir Ibrahim (Kiliwehiri): Thank you, Mr. Speaker. I support the amendment of Hon. Alinoor Derow. I also want to congratulate the Budget and Appropriation Committee for bringing this good report to the House. At the same time, I want to urge our members to brow a leaf from what is happening in the Senate. People are talking about equity. This time the Budget of 2020/2021----

The Speaker (Hon. M. A. Khalif): Order! Honorable Member, unless you have something else to raise---

Hon. Bashir Ibrahim (Kiliwehiri): I said, I support the Amendment of Hon. Alinoor Derow and congratulate the Budget and Appropriations Committee. I urge this House, come 2020/2021 budget we want to have equity in all the 30 wards of Mandera County.

(Applause)

We do not want to see a situation where some Wards are not even seen in the budget. All the 30 Wards must be captured and equity and equally must be practiced.

Thank you, Mr. Speaker.

The Speaker (Hon. M. A. Khalif): Hon. Abdi

Hon. Abdi Hassan (Malkamari): I support the Amendment to the Motion by Hon. Alinoor Derow. As already said by the honorable member representing Derkhale, honorable Yakub Hassan, it is a reflection that the member has the interest of his Ward at heart. I also urge all the honorable members to support the amendment so that it is reflected in the ADP for the Ward and the Constituency to get the benefits of in future during budget time.

Thank you.

The Speaker (Hon. M. A. Khalif): Hon. Hindia Hussein.

Hon. Hindia Hussein (Nominated): Thank you, Mr. Speaker. I rise to support the amendment by honorable Alinoor Derow. I also urge the other 29 members representing other Wards to follow his example and take the electorates seriously.

(Applause)

I being a neighbor to Wargadud town, there have been the issue of road and everything has been tampered with. Through the Chairperson of Budget and Appropriation Committee and the members, kindly persuade the Executive so that they add half of what is here or all of it so that the community will get something as it stands.

The issue of equity; we have towns and villages in this place. I think everybody can bite what they can. We cannot compare villages and towns.

Thank you.

The Speaker (Hon. M. A. Khalif): I can see there is no other person. The Mover of the amendment, you have something to say?

Hon. Alinoor Derow (Wargadud): Thank you, honorable Speaker. I would like to thank the honorable members for giving their consent and adding the voices to my plea. With that, I say thank you and I urge the honorable members to fully support this amendment.

The Speaker (Hon. M. A. Khalif): They have already supported.

(Question put and agreed to)

(Applause)

The Speaker (Hon. M. A. Khalif): We move to the debate on the Motion. Hon. Mohamed.

Hon. Mohamed Ibrahim (Guticha): Thank you, Mr. Speaker. I rise to support the report as tabled by the Hon. Chair and seconded by the Vice- Chair. The only concern I have is maybe the timing of this document. Of course the Chair has really explained but in the near future as a House of rules and procedures, it is very important and prudent that we keep time. That is the only concern I have.

Otherwise, this is a superb report. Judging the mood of the House, I request you to put the question.

Disclaimer: *The electronic version of the Mandera County Assembly Hansard Report is for information purposes only. A certified version of this Report can be obtained from the Hansard Editor, Mandera County Assembly.*

Thank you.

The Speaker (Hon. M. A. Khalif): Chair for Budget and Appropriations Committee, do you have anything to say?

Hon. Ahmed Rashid (Gither): Thank you, Mr. Speaker. I would like to thank the honorable members for supporting the report. I would like you to put the question.

Thank you.

(Question put and agreed to)

The Speaker (Hon. M. A. Khalif): Next Order!

ADJOURNMENT

The Speaker (Hon. M. A. Khalif): Now that we have come to the end of today's business, the House stands adjourned to tomorrow at 2:30 p.m.